

OYO STATE COUNCIL FOR ARTS AND CULTURE

CULTURAL CENTRE ROAD, MOKOLA,
IBADAN NIGERIA

ARCHIVES

	FILE NO.	VOLUME NO.
	SUBJECT MARKET FIRE DISASTER	
	CLASS MARK CAC 2.73.1	
	PIECE/SERIAL NO.	

CAC 8034

ARCHIVES OF OYSCAC

OFFICE OF THE
GOVERNOR
STATE OF NIGERIA

File No.

SP/C.218/2

FILE TITLE

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SP/C.218/2

File No.

Market Fire Disaster

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SP/C.218	Accidents & Disasters
SP/C.218/1	Ibadan Flood Disaster

PRECEDENTS RECORDS NOTED

DATE

IN RESPECT OF



SP/C.218



Ministry of Local Government
and Information

ADMINISTRATION AND GENERAL DIVISION
IBADAN, OYO STATE OF NIGERIA
Telephone: 62100

Telegrams: PERMHOM IBADAN PRIVATE MAIL BAG NO. 5180

Your Ref. No.
The Acting Military Administrator,
Office of the Military Administrator,
Agodi,
Ibadan.

Our Ref. No. FB.438/3
27th December, 1978.

Fire Disaster at Dugbe Market

I have to report of the outbreak of fire which occurred at the Dugbe Market, Ibadan on Sunday the 24th December, 1978.

2. According to the State Chief Fire Officer, the report of the outbreak was made to his office by one Mr. Abanikanda through telephone No. 412699 at about 3.15 p.m. on that day. By the time three Units of Fire Officers and their fire appliances got to the scene between 3.16 and 3.20 p.m. quite a large area of the market had been gutted by fire.

3. The Fire Officer and his men set to work to put the fire under control; Lack of water from the watermains to their fire hydrants along the Dugbe Road and the road by the side of Gottschalk, hampered ^{Building} smooth running operation of the men as they had to run somewhere else to get their appliances filled with water. The water shortage situation was saved by the Nigerian Army Supply and Transport Division, Eleiyele which released a water tanker to his men later in the day.

4. The Chief Fire Officer further reported that the intensity of the outbreak was greatly aggravated by marauders or plunderers who set fire on the shops after looting to cover up their atrocities. The arrival of the Military Police who used tear gas to disperse the crowd saved the situation, while the conflagration was put under control at about 11.00 p.m. on the 24th of December, 1978 and cooling and damping down continued until early morning of 25th December, 1978.

5. While the Chief Fire Officer could not identify the source of the incident, he expressed the view that the looters intensified the gravity of the outbreak by deliberately setting the shops on fire as a cover up for their looting, and that bad planning of Dugbe itself coupled with the prevailing weather contributed to its rapid wide-spreading. He stated that two persons caught in the looting operation were lynched to death by the members of the public.

6. I, accompanied by the Permanent Secretary, the Chief Social Development Officer and Chief Fire Officer visited the market this morning and found that:-

.../2.

- (i) about 80 per cent of the Dugbe Market was burnt to ashes;
- (ii) shops owners and others were hawking their burnt articles.

6. The State Emergency Relief Committee under the Chairmanship of the Permanent Secretary of my Ministry is meeting on the 3rd of January, 1979 to consider the approach for emergency relief operations for the victims of the great disaster. Meanwhile, the Chief Co-ordinator of the Emergency Relief Operation in Lagos is being notified by the Permanent Secretary, Ministry of Local Government and Information.

(Dr. J. A. Atanda),
Commissioner for Local Government
and Information.

Our Ref. No. FB.438/3A
Ibadan. 21st December, 1978.

Copy to:

The Secretary of the Military Government
& Head of Service,
Office of the Military Administrator,
Agodi,
Ibadan.

Overleaf for your information please.

J. A. Woye
(J. A. Woye)
Permanent Secretary.

A.S.(G & A)

Pages 1 to 2 above are hereby
submitted for your nec. action pls.

ADD.
C. R.
29/12/78

3
PSOMA

VIS

P.A.S. (G. & A.),

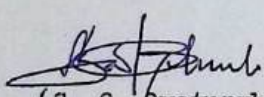
May I invite your attention to pp.1 & 2 in which the P.S., M.L.G. & I. gives the situation report of the fire disaster that gutted Dugbe market on the eve of Xmas.

2. According to him, the condition was aggravated by looters who set shops on fire after their operations. Besides, lack of water from the fire hydrants along Dugbe road was another factor.

3. On a visit conducted round the ruins, it was discovered that about 80% of the market was burnt, and Shop-owners hawked their burnt articles to make out some money from remains of the disaster.

4. In a bid to help the victims in their plight, the State Emergency Relief Committee will meet on 3rd January, 1979 to work out means of making out emergency relief operations to the victims. But in the mean-time, notice of the disaster has been reported to the Chief Co-ordinator of Emergency Relief Operation in Lagos for necessary action.

5. Above for information please.


(S. O. Oyetunmbi),
A.S. (G. & A.),

29th/12/78.

COMMISSIONER FOR
AND



LOCAL GOVERNMENT
INFORMATION

IBADAN · OYO STATE OF NIGERIA

Your Ref. No.....

FB.438/3

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J. A. Atanda

(Dr. J. A. Atanda),
Commissioner for Local Government
and Information.

Emh

Abuse Lp!

2. The State Emergency Relief Committee should have met on Wednesday 27th Dec. 1978. Fixing their meeting on 3rd January does not show the concern the incident deserves.

ORS

29/12

AS(GoA)

via AS(GoA) 21/1/79
via KSONA 2/1

I have taken note of p-3 and p-1-2 which are the same as p-4-5.

2. We have already gone beyond p-1-2 as the as. Mil Adm. has inspected the proposed site for the victims of Dugbe fire disaster on 27/12/78 at Ago Taor in company of myself, the Deputy Chairman and the C.F.E. The place is now being prepared for allocation of plots to the victims. In addition the new markets at Badaji and Oita -

SP/G.218/2/7.

2nd Jan., 1979.

The General Manager,
Allied Architects,
Oluseun House,
Opposite I.C.C. Cementry,
Oyo Road,
Ibadan.

Plan for Dugbe and Jericho Proposed Markets

I am directed to request you to forward to this Office as a matter of priority six (6) copies each of the plans for the proposed Dugbe and Jericho markets. This is to enable the market women affected by the recent Dugbe fire disaster to be resettled.



(S. O. Oyetunmbi),
for Secretary to the Military
Government & Head of Service.

CR

Despatch original of this letter a.b.c. immediately by hand pls.

Handwritten signature
(A.S. (GXA))
31/1/79

A.S. (GXA)

Action has been taken accordingly
pls. ADD C. R. 31/1/79

8
PSOMA

vis

PHS (GAA) *CAF* 4/1/79

Ref. minute on p. 5-6, I attach herewith six copies each in respect of Dugbe & Sencho proposed markets as submitted by Allied Architects please.

CAF

A.S. (GAA)

4/1/79.

SMG & HS

w.r.t. para. 3 of p. 6, Allied Architects have now subd. 6 copies each of the Plans for Dugbe & Sencho proposed markets. They are tied herewith, pl.

CAF

A.S. PSOMA
4/1

PSOMA

Copies detached. T.Y.

↓ 5/1/79

PA.

by a person who had used a lot of (A.S.) & A
while in PSOMA 2/9



Ref. 6453/86

2nd January, 79

The District Manager,
Nig. Railway Corporation,
Ibadan.

Request for Discussion and Possible Shottle
Services between Apata Ganga and the Railway Station

Following the recent Fire Disaster which occurred on December 24, 1978 at Dugbe Market, Ibadan, the Acting Military Administrator, Alhaji Umaru Shinkafi, directed the Municipal Government to urgently look into the possibility of resettling the fire victims without delay.

In conformity with this directive, therefore, the Municipal Government has located a site at Apata Ganga within the municipality and we have accordingly directed the Supervisory Councillor for Health and Works, Mr. R. Asagidigbi, to take charge of the construction operations. To this end, it is our desire to secure the support of your Corporation to arrange a shottle service between Ibadan and Apata Ganga - which to my mind, will bring about safety as well as provide faster transportation service for both the traders and buyers of the proposed market and will also bring additional revenue to your corporation.

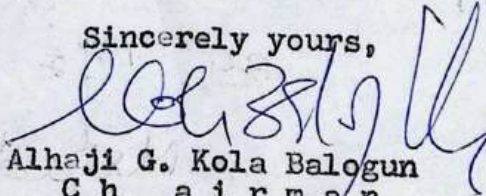
We are not unmindful that this request would probably be a mini-capital project but a sympathetic examination of this request at your end would be very much appreciated.

The Supervisory Councillor for Health and Works is mandated to discuss, on our behalf, all that are related to this matter, and if there is need for clarity, please do not hesitate to contact me.

We hope you would use your good offices to put our case across to Lagos Headquarters of your Corporation in a manner that could attract their support.

Thank you and wish you happy new year.

Sincerely yours,


Alhaji G. Kola Balogun
Chairman

Ibadan Municipal Government.

GKE/000



Ref. 6453/86A

Ibadan. 2nd January, 1979

C.C.

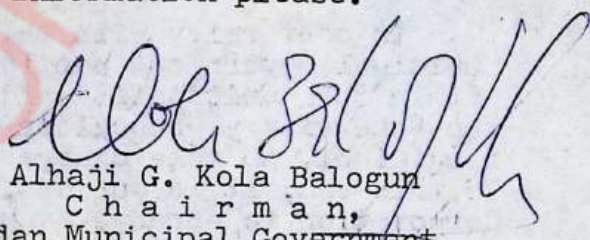
The Secretary to the Military Govt. & ✓
Head of Service,
Office of the Military Administrator,
Agodi, Ibadan

The Permanent Secretary,
Min. of Local Govt. and Information,
Secretariat, Ibadan.

The Secretary,
Ibadan Municipal Government,
Mapo Hall, Ibadan.

The Supervisory Councillor for Health & Works,
Ibadan Municipal Government,
Mapo Hall, Ibadan.

Overleaf for your information please.


Alhaji G. Kola Balogun
Chairman,

Ibadan Municipal Government

GKB/000

P.A.S. (GxA)

Overleaf and above hereby submitted
for your rec. action pls.

ADD.

4/1/79

Bu. 15/2

Noted pls.

ADD.

C.R.

8/1/79

FRI/1 OP 30
FROM:- SEC. CHIEF NERA APAPA DTO.17/1/79
TO:- PERM. SEC. MIN. OF LOCAL GOVT. AND INFORMATION SOCIAL DEV.
DIVISION IBADAN

BT:-
NERA/RE/2/S.18 X MR. NWAEGBE OF NERA ARRIVING IBADAN BY ROAD
AROUND 10 A.M. THURSDAY 18/1/79 TO INSPECT THE DIGBE MARKET
DISASTER ETC.X GRATEFUL ARRANGE HOTEL ACCOMMODATION FOR ONE NIGHT X X

IMMEDIATE THI.171350 HRS/ENIOLA CPL.....

TOR:- 171352HRS...

MES CONFIRMED THANKS

TKS PLS BYE FOR NOW

DO YOU HAVE ANYTHING FOR ME
NO PLS
OK BI FOR NOW
V

CR

12

SP/c 218/2

Mrs. A. Cole,
SW9/751B, Ayileka Street,
Odo - Ona, Moor Plantation,
Ibadan.

14th January, 1979.

The Chairman,
Ibadan Municipal Council
Mape Secretariat,
Ibadan.



Dear Sir,

Analysis & Estimation of value of my
Properties Destroyed in the Dugbe Market
Fire Disaster - December, 1978

I regret to inform you that I am a victim of the recent Dugbe Market fire disaster in which I lost 2 shops and the entire provision goods in them.

Prior to this disaster, I used to own 2 provision shops: one for me, the other for my daughter who has left Secondary School about 2 years ago and has taken interest in my line of business.

My daughter shop is principally used for storage of some of my bulk goods and infact had just been stocked with goods for the Christmas and New Year's Sales viz:-

450 Cartons of Sugar from Lagos valued N6,525.00 (excluding Transport lost) which were stored on the 21st December, 1978 less 30 Cartons valued N735.00 which have been sold before the fire incident; thus leaving 420 Cartons valued N5,790.00 from G. B. O. Limited are:-

Various Baby products goods (Johnson & Johnson) valued N5,000.00
Total value of goods in this Shop = N10,790.00

Not a single item of these goods was spared in the fire.

My own shop is mainly used as a Supermarket in which goods are sold on dozen and single item basis, and also include a mini store at the bank in which other bulk goods are stores viz:-

From G. B. O. Limited		N
10 Cartons of 'Similac'	valued	350.00
10 Cartons of Cornflakes	"	280.00
15 Cartons of Lactogen of 3 various sizes	valued	350.00
10 Cartons of Nido powdered milk (4 sizes)	"	240.00
4 Cartons of Farex Baby Food	valued	248.00
4 Cartons of Gerelac (Big & Small sizes)	"	124.00
15 Cartons of Uncle Ben's Rice (3 sizes)	"	259.00

T O T A L Value = N1,751.00

(1 still owe G. B. O. Limited about N850.00)
Goods from Major & Company Limited:-

25 Cartons S.M.A. Baby Food	valued	850.00
50 Dozens of Baby's Cotton Buds	valued	580.00

T O T A L Value = N1,430.00

Goods from Pioneer Company Limited:-

Biscuits of various type	valued	<u>N700.00</u>
--------------------------	--------	----------------

From Amoco Nigeria Limited:-

Baby's Medicated Powders, (MAWS) Lotions etc. valued ₦1,000.00

(I still owe the Company ₦300.00).

Overall Total value of goods destroyed equals ₦15,671.00

This disaster has left me absolutely penniless especially as I have used all the money on hand and in my bank account (including those of my daughter) to buy goods for the Christmas/New Year season sale. I have also run into debts as a result of borrowings from friends and relatives to buy goods.

My two shops are Nos. 7F and 3AF provision line respectively. The former was rented from Mr. Yusufu Okunola since 1962, whilst the latter was rented since 1965 from Madam Muyibatu Okunola (daughter of Mr. Yusufu).

I am therefore imploring the Municipal Council to look into my case with sympathy and to allocate me with a new Store/Shop (at least one) in the proposed new market site(s).

I will also be grateful for my compensation in money or kind from the Council/Government to enable me start my trade all over again.

Hoping that my request will be favourably considered.

I remain.

Yours faithfully,


.....
A. Cole.

cc: The Secretary,
Ibadan Municipal Government,
Mapo Hall,
Ibadan.

cc: The Supervisory Councillor,
c/o Health & Works,
Ibadan Municipal Government,
Mapo Hall,
Ibadan.

✓ cc: The Secretary to the Military Administrator,
Military Administrator's Office, Oyo State,
Secretariat,
Ibadan.

A.S. (G & A)

Pages 12 to 13 above are hereby submitted
for your rec. action pls.

ADD.

C: R:

22/1/79



CONFIDENTIAL

Ministry of Local Government
and Information

ADMINISTRATION AND GENERAL DIVISION
IBADAN, OYO STATE OF NIGERIA
Telephone: 62100

Telegrams: PERMHOM IBADAN PRIVATE MAIL BAG NO. 5180

Your Ref. No.

Our Ref. No. CE.856/1/53

2nd February, 1979.

The Secretary to the Military Government
& Head of Service,
Office of the Military Administrator,
Agodi,
Ibadan.

Dugbe Market



Ref. in
the
Govt.
house file
see pp. 20-57
With reference to your letter No. GH/PS28/Vol.8/42 of 5th January, 1979 I submit the following progress report:

- (a) The Oyo State Emergency Relief Committee having 5 representatives of the Ibadan Municipal Government, including its Chairman, the Chairman and the Chief Executive Officer of the Ibadan Metropolitan Authority, the Water Corporation of Oyo State and the mass media on it held 4 full meetings viz: the 3rd, 10th, 23rd and 29th January, 1979. At the first meeting, three sub-Committees were appointed to
- (i) ascertain the cause or causes of the outbreak of fire;
 - (ii) ascertain the extent of damage and assess the costs of the property destroyed as well as ascertain the victims of disaster; and
 - (iii) make recommendations on the above as well as on relief measures to be undertaken.
- (b) The reports of the sub-committees were considered at its meeting of 10th January 1979 at which the following decisions were taken:
- (a) Cause(s) of the Outbreak of Fire
- (i) that the outbreak was more likely to have been caused by an over-heated electric grinding machine installed in a stall very close to the tinkers!

block in the market particulars about which are still under investigation by the State C.I.D. Ibadan: vide copy of the minutes of the sub-committee meeting attached;

- (ii) that some factors well detailed in paragraph 3 of the minutes of the meeting of 10th January 1979 contributed in a large measure to the intensity of the outbreak; and
- (iii) that the recommendations of the sub-committee on preventive measure be accepted as contained on pp.4-5 of the minutes of the 10th of January, with a view to minimising the occurrence and intensity from such outbreak in the future.

(b) Damages:

The Committee after considering the report of the sub-committee on damages, agreed to print about 10,000 forms to be issued out to the victims of the disaster and which were expected to be completed and returned by them on the 26th of January, 1979. The forms, were designed to enable the committee to ascertain the number of the victims of the disaster, the damage suffered by the victims and the cost of the property destroyed. A member of the committee, Alhaji (Chief) M. A. Adetunji, Chairman of the Ibadan Metropolitan Authority voluntarily agreed to bear the cost of printing the forms. To facilitate easy distribution and collection of the forms, four booths were erected at Dugbe Market where the staff of the Social Development Division of this Ministry issued the forms on being identified by the representatives of the Dugbe Market Association if and where necessary. The forms were issued from 13th to 18th of January 1979. They worked from 8.00 a.m. to 5.00 p.m. on each day.

(d) Relief Sub-committee

The committee agreed to the following recommendations of the Relief Sub-Committee:

(a) that the following temporary sites acquired by the Ibadan Municipal Government be prepared to resettle the victims temporarily:

- (i) Apata Ganga - about 7 hectares to accommodate up to 1,940 stalls;
- (ii) Ago Taylor - about 1.2 hectares to accommodate up to 350 stalls
- (iii) Sabongari to accommodate about 200 stalls.

(b) Necessary infrastructures should be provided at the temporary sites viz: pipe-borne water, electricity; water hydrants, dry and wet refuse collection depots including aqua privy, access and intra roads, drains and possibly telephones. To facilitate action in providing these infrastructures, it was agreed to call on some service authorities to provide some of these facilities at their own and/or subsidised expense. To this end, the Water Corporation, the NEPA and the Ibadan Municipal Government were appealed to to take necessary actions. While the Fire Brigade Division of this Ministry was requested to provide necessary equipment for the installation of Fire hydrants. For the clearing, grading and levelling of the sites, it was agreed that the firms and companies including construction companies operating within the municipality be approached to render necessary assistance.

(c) Clearing of the Dugbe Site:

It was also agreed that all the debris at Dugbe site should be removed in order to minimise the odour emanating from the burnt foodstuffs and livestock etc. which might endanger the health of the passers-by and those traders and squatters.

2. Actions on the Recommendations and Decisions:

- (a) Temporary Sites: The Ibadan Metropolitan Authority was kind enough to produce plans of the temporary sites as per the attached drawings. Some construction companies on the appeal of the sub-committee had kindly agreed to help clear and grade

the temporary sites in order to facilitate easy pegging and all other operations. The Strabag Co. of Nigeria Ltd. has also helped to remove top soil on the Apata Ganga site. Work is progressing on the removal of the top soil and the debris to another place, as well as the pegging for demarcating the plots. Arrangement is also going on on the widening of the access road to the site. The removal of the debris constitutes a major work on the site, and this may have to continue for the next two weeks before the site could be made available to the victims. To this end, appeals for donation in kind or cash are being made by sub-committee of the committee, and the response has been very encouraging, as can be seen from the minutes of the meeting of 23rd and 31st January 1979 respectively.

- (b) Ascertaining the extent of damage and losses. The sub-committee on Damage and Losses continues to work. 2,737 victims returned the completed forms out of about 6,000 issued and work on assessing the cost of damage continues. About 1.5 million Naira has so far been assessed in respect of about 1,500 victims. It is expected that the final report on the amount involved would be available by the 10th of this month. Surprisingly, it was reported that some unscrupulous people, even among the leaders of the Dugbe Market Association obtained 50k for filling as well as for thumb-printing each form. Action will be taken on such unscrupulous people when resettling the traders on the temporary sites.

(c) Financing the Resettlement Work

As the committee has no money to finance the relief work, it embarked on appeal to organisations and voluntary donors for assistance in cash and in kind, for which a sub-committee headed by me was appointed. As stated above, some statutory service authorities were appealed to to provide some facilities at their own expenses. These include the Water Corporation, the NEPA, the Fire Brigade

and the Ibadan Municipal Government. These have started to make necessary arrangements to provide the facilities. Besides, some building construction companies and firms had on appeal, been helping on the work. These include Strabag Co. Ltd. of Nigeria who has helped to grade the site at Apata Ganga having been cleared by the Ibadan Municipal Government and Ibadan Metropolitan Authority. The Solel Boneh has also helped to clear the Jericho site for the permanent resettlement of the Dugbe Market traders. Messrs. Awomolo, Ipaolaji and Tewogbade construction companies had agreed to provide vehicles for removing debris from the site. The government functionaries actively involved include the Engineering Division of the Army that has provided pail-loader for removing debris and also Engineering personnel who are helping with the maintenance work. The Ministry of Works and Housing is also actively engaged in mapping out and performing other engineering and plotting works. While the Ibadan Metropolitan Authority besides producing the drawings of the site, also provided machines and helped in the clearing and pegging of the sites. So far, about ₦7,550 has been received as donation from companies operating within the municipality. Names of such companies are contained in the minutes of the meeting of the committee attached, while others yet to be recorded made promises.

3. Visit of the Representative of the Relief Agency

Mr. D. N. Nwaegbe the NERA representative paid a visit to Ibadan on the 22nd of January on behalf of the NERA. He also visited the site and called on the Hon. Commissioner for Local Government & Information as well as attended the meeting of the Committee on the 23rd of January as an observer before his return to Lagos on that day. His observations and impressions about the disaster and the activities of the committee are contained on pp. 2 and 7 of the minutes of the meeting of the committee held on the 23rd of January 1979.

4. Conclusion

Because of the magnitude of the preliminaries involved, it may not be possible to resettle these traders temporarily on these proposed sites until the end of February 1979 after which the removal of the debris at the Dugbe site will follow.

Because of the lack of fund, it may not be possible for the committee to provide the temporary sheds not could the Ibadan Municipal Government carry out this assignment for the same reason. It was therefore agreed that the plots be allocated to the traders who will then develop same themselves. However, copies of the reports shall be forwarded to the Agency in Lagos for possible financial assistance to erect the three thousand sheds at an estimated cost of about #600 each.

While the committee is also not unmindful of the financial constraints facing the State Government, its financial assistance towards the resettlement scheme however, would be a clear demonstration of its concern for the victims when the appeal is made, and this will be made when the amount of loss and the cost of erection are ascertained. No consideration has been given to compensatory measures as yet.

see p. 7b

J. A. Whye
(J. A. Whye)
Permanent Secretary.

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Minutes of the meeting of the Oyo State
Emergency Relief Committee held on Dugbe
Fire Disaster on Wednesday, 3rd January,
1979 in the Conference Room of the
Ministry of Local Government and
Information at 9.00 a.m.

Present:

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| 1. Mr. J.A. Woye | - Permanent Secretary, Ministry of Local Government and Information. <i>Chairman</i> |
| 2. Alhaji Kola Balogun | - Chairman Ibadan Municipal Government. |
| 3. Alhaji M.A. Adetunji | - Chairman Ibadan Metropolitan Planning Authority. |
| 4. Mr. M.I. Okunola | - Chief Social Development Officer. |
| 5. Chief S. L. Ojo | - Secretary, Ibadan Municipal Government. |
| 6. Chief J.O. Babatunde | - Chief Executive Officer, Ibadan Metropolitan Planning Authority. |
| 7. Mr. D.S.O. Adegoke | - Superintendent of Police, Police Headquarters, Ibadan. |
| 8. Mr. M.O. Olorunniwo | - Ag. Principal Agric. Officer, Ministry of Agriculture and Natural Resources. |
| 9. Mr. S. O. Coker | - Principal Health Superintendent. |
| 10. Mr. Lekan Adeleye | - Chief Fire Officer, Oyo State. |
| 11. Major J.O. Caxton Martins | 32, Engineer Maintenance Regiment Nigeria Army, Ibadan. |
| 12. Mr. S. O. Ajayi | - Highways Division, Ministry of Works and Housing, Ibadan. |
| 13. Mr. M. L. Layinka | - Principal Social Development Officer, Ministry of Local Govt. and Information. |
| 14. Mr. R.O. Adedokun | - Senior Social Development Officer, Ministry of Local Govt. and Information. |
| 15. Mrs. E.M. Ajibola | - Social Development Officer I, Ministry of Local Government and Information. |
| 16. S. O. Ladele | - Ibadan Municipal Government |
| 17. Mr. Kayode Oyetunde | - Senior Information Officer, Ministry of Local Government and Information. |

In Attendance:

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| Sola Ajibade | - A.S.(C.M.) Ministry of Local Government and Information-(Notes). |
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The meeting which started at 9.10 a.m. was declared open by the Chairman of the Committee, Mr. J.A. Woye, the

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Permanent Secretary, Ministry of Local Government and Information. He welcomed members to the meeting and thanked them for coming punctually to the meeting inspite of the short notice given for the meeting. He stated that the purpose of the committee was to appraise the fire disaster at Dugbe Market with a view to making recommendations to the National Emergency Relief Agency. He told the meeting that the committee which is a State Branch of the National Emergency Relief Agency had got no occasion to meet in the past since its establishment.

2. The Permanent Secretary further observed that the Committee would direct its energies towards the followings:

- (a) Finding the cause or causes of the fire out-break with a view to preventing such a disaster in future;
- (b) Relief work including removal of the debris that had resulted as a consequence of the fire disaster, resettling the victims and
- (c) making recommendations to both the State Commissioner and the National Emergency Relief Agency.

The Permanent Secretary further stated that an official of the National Emergency Relief Agency who had earlier been notified might be paying a visit to the site.

3. The Permanent Secretary told the meeting that up till the time of the meeting the cause of the fire had not been known. However, he continued according to the report rendered by the Chief Fire Officer, the fire broke out around 3 p.m. on Sunday 24th December, 1978 and that fire-men were drafted to the scene immediately they were alerted, but that they were seriously handicapped in combating the fire because of shortage of water. It was not until the transport section of the Nigerian Army provided vehicles that the fire-men were able to tackle the fire outbreak effectively. The report further stated that looters aided in no small measure the spread of the fire because, they set shops already looted on fire. Thus, the fire continued to burn until the early

hours of 25th December 1978. The Permanent Secretary also told the committee that a report of the fire incident was rendered to the Oyo State Military Administrator, and the Chief Coordinator of the National Emergency Relief Agency, after a visit to Dugbe Market by the Commissioner of Local Government and Information, the Chief Social Development Officer, the State Chief Fire Officer and himself on 27/12/78. He informed the committee that the acting Military Administrator, the Secretary to the Military Government and Head of Service and the Chairman Ibadan Municipal Government had however visited the scene on the day of occurrence. He explained that an earlier visit by the State Commissioner for Local Government and Information and himself was not possible as they were away from Ibadan on that day and on the following days being public holiday. He then invited comments from the Chairman of the Ibadan Municipal Government whose Government owns the market.

4. Giving an account of the fire disaster, the Chairman, Ibadan Municipal Government Alhaji Kola Balogun said that fire gutted out on the eve of Christmas. He said it was a credit to the Fire Service that they did their best to put the fire under control late in the day. He said that he was in touch with the Market Women Association which had led a delegation to the Olubadan under the leadership of Alhaji Apampa. At the meeting with the Olubadan, he continued, it was resolved that the Municipal Government would resettle the fire victims as soon as possible. He also said that he had a meeting with the ^{acting} Military Administrator over the same issue and the ^{acting} Military Administrator decided to go on sight seeing of the Dugbe Market and also to tour the major market projects of the Ibadan Municipal Government. The Chairman disclosed to the meeting that much as the Ibadan Municipal Government wanted to resettle the fire civtims as early as possible, finance seemed to be a major constraint.

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5. Speaking further, the Chairman said that so far, three market sites had been earmarked for resettling the fire victims viz: Jericho Resettlement, Ago-Taylor and Apata Ganga proposed market sites. He also disclosed to the meeting that the ^{ag}Military Administrator gave the following directives:

- (a) The Ibadan Municipal Government should ban the erection of temporary stalls at Dugbe;
- (b) Ascertain the extent of the damage done to property during the fire incident;
- (c) Dugbe Market should be closed down immediately until further notice. He, however, observed that this directive had to be waived and thirty days of grace with effect from 1/1/79 given to the market women to enable them sell their scraps and possibly remove whatever articles would be removable;
- (d) Efforts should be geared up to obtain soft loan to aid the fire victims. To this end, the Standard Bank of Nigeria Limited had been approached from higher quarters to give a loan of ₦5m. to the Ibadan Municipal Government to build the proposed Jericho site to resettle them permanently.

6. In order to comply with the above directives, the Chairman said that he quickly summoned a meeting of the Finance and General Purpose Committee of the Ibadan Municipal Government who having realised that Ago-Taylor was not spacious enough to accommodate the fire victims, decided that efforts should be made to clear the site at Apata Ganga which has been estimated to accommodate 2,142 stalls. In order to gain their consent, representatives of the market women Association were invited to tour the area to ascertain whether the site was suitable. After the tour, the Ibadan Municipal Government Chairman continued, a delegation of the market women reported to him that the site was suitable.

7. Continuing his report, Alhaji Kola Balogun said that while there were a total of 2,315 recognised stall users at Dugbe, but at the time of the fire disaster, an estimate of about 8,000 sellers could be recorded. In order to combat this problem of squatting which has resulted in congestion at the market; the Ibadan Municipal Government has decided to give priority attention to stall users at the Dugbe Market before the fire incident. He showed the sketch plan for the Apata Ganga Market.

8. Contributing to the deliberation, the Chairman, Ibadan Metropolitan Planning Authority Alhaji M.A. Adetunji said that while sympathising with the Ibadan Municipal Government boss, his interest lay in taking early action. He therefore promised the unalloyed support of the Ibadan Metropolitan Planning Authority with the Ibadan Municipal Government in its resettlement efforts. In order to speed up action he suggested the following measures:

- (a) Efforts should be made to ensure that people start working on the Apata Ganga site immediately;
- (b) Within the thirty days of grace, efforts should be made to clear the debris at Dugbe Market and a site where they would be dumped should be found;
- (c) There should be public enlightenment campaign about the site;

9. Expatiating further on the Committee's work, the Permanent Secretary asked if any report had been made about the cause of the out-break. Alhaji Adetunji wanted to know if the Chief Fire Officer has any information about the cause of the fire out-break. The Permanent Secretary then read out the report which the Chief Fire Officer wrote immediately after the fire incident which did not contain enough facts about the cause or causes of the outbreak.

10. After further contribution by some members of the committee including the Divisional Police Officer and the army representative as to the various possible causes of the

fire out-break, it was decided that there was a need to set up a number of sub-committees to examine the various aspects of the fire disaster. The following sub-committees were then set up with the following objectives. The cause sub-committee comprising -

- (i) Mr. D.S.O. Adegoke - Chairman
- (ii) Mr. Lekan Adeleye - Member
- (iii) Mr. Ogundiji - Member
- (iv) Mr. R.O. Adedokun - Secretary

which is to ascertain:-

- (a) the circumstances leading to the outbreak of the fire;
- (b) the development of the fire disaster;
- (c) the action taken to control it and
- (d) make recommendation,

The damages sub-committee comprising -

- (i) Alhaji Adebayo Adetunji - Chairman
 - (ii) Mr. S.O. Ladele - Member
 - (iii) Mr. Fasola - Member
 - (iv) Mr. M.A. Olajide - Secretary
- is to:- Mrs E. H. ~~Abiola~~ Agibola Secretary

- (a) ascertain those whose property were damaged;
- (b) assess the extent of the damage done and
- (c) make recommendations.

The Relief sub-committee comprising -

- (i) Alhaji Kola Balogun - Chairman
- (ii) Chief J.O. Babatunde - Member
- (iii) Major Caxton Martins - Member
- (iv) Mr. M.O. Olorunniwo - Member
- (v) Mr. ~~M.A. Olajide~~ Peluola - Secretary

is charged with the following functions:-

- (a) to consider relief and resettlement measures;
- (b) clearing of debris and
- (c) make recommendations.

11. The Committee agreed to place on record the measures taken by the acting Military Administrator and Secretary to the Military Government and Head of Service during the incident and the Chairman of and the Ibadan Municipal Government for being alive to their responsibilities. The Committee also commended the State Chief Fire Officer for his efforts in combating and putting the fire under control in spite of the odds.
12. The Chairman informed the committee that a fuller report would be sent to the National Emergency Relief Agency by the Committee after the reports of the sub-committees would have been received and considered.
13. After fixing the date of next meeting for Wednesday, 10th January, 1979, the Permanent Secretary told the committee that it was quite essential that the committee should undertake an inspection tour of Dugbe Market and the various market project sites of the Ibadan Municipal Government proposed for the resettlement of the fire victims. Members thereafter left for the various places.
14. At Dugbe Market, the scene of the fire disaster, passionate appeal was made to some of the traders to cooperate fully with the committee in order to facilitate the resettlement efforts of the committee.
15. Both the Babaloja and the Iyaloja were addressed by both the Permanent Secretary and the Chairman of the Ibadan Municipal Government. They were advised to send names of two representatives of each of the various sections of traders at the Dugbe Market, to the Chairman Ibadan Municipal Government with whom consultations would be held as might be required for dissemination to their members and to cooperate fully with members of the committee who would soon be coming round to interview them. They were further advised to ensure that all removable items which might still be of use to the fire victims were removed before debris clearing operations would start.
16. Members of the committee visited the market project sites at Ago-Taylor, Apata Ganga and Jericho Reservation. /B.

The site at Ago-Taylor had been partially cleared. The Chairman Ibadan Municipal Government, Alhaji Kola Balogun disclosed that the area could not accommodate more than about 500 stalls of 3 metre by 3 metre dimension each. At the Apata Ganga Market project site, clearing was still going on. It was disclosed at the site by the Ibadan Municipal Government Chairman, that the site would accommodate about two thousand stalls. The possibility of acquiring more land nearby was also discussed. The committee members also visited the Jericho Reservation site where the Ibadan Municipal Government Chairman disclosed that the market when completed would house about 2,000 allottees. As a result of the visit the following recommendations were made:-

- (i) More land should be acquired near the Apata Ganga Market site to meet the immediate requirements of the victims;
- (ii) the proposed site for the building of the Railway Corporation District headquarters office near the Jericho site should be shifted to opposite side towards the Abeokuta road to accommodate about 600 additional stalls;
- (iii) the Metropolitan Planning Authority's voluntary assistance to make the plans of the three market sites and its bush clearing machinery available to the Ibadan Municipal Government be commended;
- (iv) the Ministry of Works and Housing be prayed to make bush clearing machines available to the Ibadan Municipal Government in clearing the market sites;
- (v) the Metropolitan Planning Authority's volunteer to locate dumping ground for the debris as well as metal scraps be commended;
- (vi) while the metal scraps sellers at Agodi Motor Park and Prison Premises be informed to clear their scraps from the area forthwith.

The Committee, after agreeing to meet on the 10th of January dispersed at the Jericho Market site at about 1.30 p.m.

Chairman.

Secretary.

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MINUTES OF THE MEETING OF THE OYO STATE EMERGENCY
RELIEF COMMITTEE HELD ON WEDNESDAY 10TH JANUARY,
1979 IN THE CONFERENCE ROOM OF THE MINISTRY OF
LOCAL GOVERNMENT AND INFORMATION, IBADAN.

PRESENT

1. Mr. J. A. Woye - Permanent Secretary, Min. of Local Government & Information - Chairman
2. Major J. O. Caxton-Martins - 32 Engineer Maintenance Regiment, Nigeria Army, Ibadan - Member
3. Mr. M. O. Olorunniwo - Ag. Principal Agric. Officer, M.A.N.R. Ibadan - Member
4. Mr. S. A. Coker - Principal Health Superintendent, Min. of Health. - Member
5. Mr. K. Oyetunde - Senior Information Officer, M.L.G.&I. - Member
6. Mr. S. O. Ajayi - Highways Maintenance Regiment, Nigeria Army - Member
7. Mr. A. Ogundiji - Electrical Engineer, M.W.&H. Ibadan - Member
8. Mr. D.S.O. Adegoke - Superintendent of Police, Police Section, Eleiyele - Member
9. Mr. M. A. Olajide - Awolowo Avenue, Bodija, Ibadan. - Member
10. Mr. M. I. Okunola - Chief Social Development Officer, M.L.G.&I. - Member
11. Mr. L. Adeleye - Chief Fire Officer, M.L.G.&I. Ibadan - Member
12. Alhaji (Chief) G.K. Balogun - Chairman, Ibadan Municipal Government, Ibadan.
13. Alhaji (Chief) A. Adetunji - Chairman, Ibadan Metropolitan Planning Authority.
14. Chief S.L. Ojo - Ibadan Municipal Government, Ibadan.
15. Chief S.O. Babatunde - Chief Executive Officer, I.M.P.A. Ibadan
16. Mr. J. S. Omotoso - Engineer, I.M.G.
17. Mr. S. O. Lade - Assistant Chief Estate Officer, I.M.G.
18. Mr. S. O. Fasola - Treasurer, I.M.G. Ibadan
19. Mr. S. Ajibade - A.S.(C.M.) M.L.G.&I. Ibadan.
20. Mr. T. Ogunkola - Public Relations Officer, Water Corporation, Ibadan.

IN ATTENDANCE

1. Mr. M. L. Layinka - Principal Social Dev. Officer, (Social Welfare) M.L.G.&I. Secretary of the Committee.
2. Mr. R. O. Adedokun - Senior Social Dev. Officer, Ibadan Zone
3. Mrs. E. M. Ajibola - Social Development Officer, Ibadan
4. Mr. O. O. Peluola - Social Development Officer, Ibadan

Opening:

The meeting was declared open at 9.20 a.m. by Mr. J. A. Woye, the Chairman of the Committee and Permanent Secretary, Ministry of Local Government and Information by welcoming the members. After minor amendments to the minute of the meeting held on 3/1/79, it was adopted following the motion by Chief J. O. Babatunde and supported by Mr. S.O. Ajayi.

2. Receiving and considering the reports of the Sub-Committees appointed at the Meeting of 3/1/79

The Committee received and considered the reports of the sub-committee as follows:

Cause: Sub-Committee Reports

Copies of the Sub-Committees report were circulated.

In their report the sub-Committee after an extensive and intensive enquiries from the N.T.V. news Team, The Nigeria Police, the Water Corporation, the Fire Brigade headquarters, the C.I.D. Dugbe Market and private individuals concluded that:

- (i) it was not unlikely that the outbreak of the fire was due to an overheated electric grinding machine in a stall in a close proximity to the tinkers' premises in the market particulars about which were under investigation by the State C.I.D. Ibadan;
- (ii) other unconfirmed cause was got from the N.T.V. news-Team who reported that during their interview on 26/12/78 with some of the people present at the market at the time, a young girl of about 16 years alleged that a lighted

'fireworks' stalls by young boys caused the outbreak

B. The following factors contributed in large measure to the intensity of the outbreak:-

- (i) considerable delay in calling the Fire Brigade. Thus the outbreak which started about 1.30 p.m. on the 24th of December 1978 was not brought to the notice of the Fire Brigade until about 3.15 p.m. through telephone call by one Mr. Abanikanda who was reported to be in the U.B.A. premises near Dugbe market.
- (ii) the private telephones in the vicinity were not accessible as most stores and shops were locked up on the day being Sunday.
- (iii) lateness in getting water by the Fire Brigade men due to road/drainage construction work going on around the area which dislocated the water mains thereby rendering the water hydrants empty. Thus water was got in sufficient quantity about four hours after the Fire Brigade got to the scene.
- (iv) the wooden/prefabricated structures of most of the shops, the contents of the stores and the storage system which left no space for free movement lent weight to the quick spread.
- (v) the close proximity of the shops and the carefree way by which the insulated and non-insulated cables and conductors were installed made it possible for the fire to spread rapidly.
- (vi) the atrocities of the looters noticeable by the fire brigade and the police who was reported to have intercepted two of them to recover stolen goods could not be ruled out. Thus it was reported that the looters after looting the shops set them on fire to cover up. Two men were even reported lynched by the angry members of the public.
- (vii) the absence of many shop-owners at the market on the day (being Sunday) and the dry weather condition including the

prevailing winds at the material time made it an irksome task for the fire brigade to control the fire at about 11.00 p.m. on that day.

The Committees were satisfied with the report of the sub-committee on the likely cause or causes of the outbreak, and the considerable factors that lent weight to the spread. It also observed that neither the police post at the Tower's clock and at the Railway Station which were very close to Dugbe Market made any report of the incident; and that contacts between and among the service authorities around the area e.g. the N.E.P.A. Headquarters, the Water Corporation, the Fire Brigade were not effective enough though the last two authorities put up their best in putting the fire under control.

The Committee finally accepted the following recommendations aimed at preventing and or minimising recurrence of fire outbreak in future:-

(a) Planning of Market:

- (i) Future markets should be properly laid out providing access roads within and without, delivery bays, telephone, fire fighting services, and adequate reliable water supply.
- (ii) Traders selling identical wares should be grouped together with adequate and reasonable spaces provided in between them.
- (iii) Dealers in flamables and explosives should be allocated stores constructed of fire-resisting materials. Portable fire fighting appliances should also be provided.

(b) Construction:

- (i) Future markets should be well constructed with approved building materials on a permanent basis while the market authorities must ensure that such structures, spacing electrical installations and other necessary

works are constructed according to standards in such a way that easy transmission of fire from stores to stores could be greatly minimised

(c) Provision of Infrastructures:

(i) Market authorities must provide and maintain regularly adequate and reliable infrastructures such as refuse depots, public water taps, fire-fighting services, telephone services, entrance gates, walled fence, police post, good drainage etc.

(ii) Adequate access road should be provided to facilitate easy movement into and from the market.

(iii) Security measures like security personnel must be provided.

(d) Coordination of Services:

There should be periodic meeting of service authorities like the NEPA, the P & T Department, The Water Corporation, The Federal and State Ministries of Works and Housing, The Property Development Corporation of Oyo State, The Nigeria Police, The Railway Corporation, The Federal and State Ministries of Health, The State Ministry of Trade, Industries and Cooperatives and The Municipal Government for exchange of views, and discussion of common and specific problems including briefing on execution of projects to avoid conflict, and stoppage of services. Such meetings should be better summoned at the instance of the Ministry responsible for Local Government. Social Development and Information

(e) Public Awareness and cooperation:

The Ministry of Local Government & Information, through its information and fire service divisions should intensify its public enlightenment propaganda about possible causes of fire disaster, and the preventive measures including

emphasis on the evil effects of overheating of electrical appliances and the need to make more use of the night savings banks provided by the banks and for the banks that have not provided this facility to do so without further delay.

The Committee commended the Sub-Committee for the job well done.

(f) Damage Sub-Committee

Alhaji (Chief) M. A. Adetunji, chairman of the sub-committee reported that his sub-committee worked in collaboration with the Ibadan Municipal Government to ascertain roughly the number of people allocated shops and plots at Dugbe. He gave the figure as being 2,257.

He also reported that his team has recommended that a form which they designed for consideration of the Committee be issued to all the victims to enable committee assess the extent of property destroyed and the probable cost.

The Committee considered and accepted the design of the form with slight amendment. The committee also expressed its thanks to Alhaji (Chief) Adetunji for undertaking to print 10,000 copies of the forms at his own expense. It was further decided that:

- (i) the forms be issued from Saturday 13th to Monday the 15th of January 1979 between 8.00 a.m. and 5.00 p.m. each day; while the completed forms should be returned not later than the 19th January, 1979.
- (ii) the Superintendent of Police should be asked to supply police to stand by while the forms would be distributed.
- (iii) 4 booths be erected at suitable sites in the market where the forms would be issued and collected.
- (iv) representatives of the market association should if they choose be allowed in the booths to identify their members during the issue of the forms.

- (v) the completed forms should later be used to compile the list of the victims and assess the cost of property destroyed or lost.
- (vi) Such compiled list should be presented to the committee not later than 26th of January, 1979.

Relief Sub-Committee::

Report of the sub-committee on relief measures was given by its chairman, Alhaji (Chief) Kola Balogun. He reported that the layouts of the proposed sites namely Jericho, Apata Ganga, and Ago Taylor have been re-drawn through the courtesy of the Ibadan Metropolitan Authority, and the plans which were tendered and circulated. Stalls proposed were -

for Jericho	-	1,872
for Apata Ganga	-	1,940
for Ago Taylor	-	450

The need for infrastructural facilities such as water, light, fire-fighting equipment, water hydrant, dry and wet refuse collection including aqua privy, access roads, underground drainage etc. was recognised for incorporation. The Chairman indicated the inability of the Ibadan Municipal Government to fund both the layout and the provision of the infrastructural facilities. Proposed advance payment of rents or application fee by the traders to be resettled was considered unadvisable at this stage. Accordingly, the Chairman appealed for the cooperation of the various Service Agencies by mobilizing their available resources in the provision of the required facilities. Alhaji (Chief) Kola Balogun agreed that the Ibadan Municipal Government would endeavour to provide the access roads, aqua privy and drainage. He however, requested for the assistance of Ministry of Works and Housing. Mr. S.C. Ajayi, Works & Housing and Mr. Tope Ogunkola of Water Corporation of Oyo State were requested to convey these requests of Ministry and Corporation to their agencies, while formal request/

addressed to NEPA for electricity supply. Major Caxton Martins undertook to provide front loader to facilitate the clearance of the debris from Dugbe.

It was reported that the Metropolitan Planning Authority had been kind enough to select dumping sites along Abeokuta and Legos roads respectively; the Committee considered them acceptable. It was agreed that clearance of the debris should await the 30-days of grace when Dugbe would be vacated by the traders.

3. GENERAL:

The Chairman emphasized the need for accelerated action to make possible the rendition of reports to State Government and National Emergency Relief Agency. In this connection, it was suggested and agreed that the assistance of Local contractors possessing clearing and earth moving equipment and other companies and firms for cash or kind should be solicited to speed up work. An ad-hoc committee comprising Mr. J.A. Woye the Chairman, Mr. M. A. Olajide, Major Caxton Martins, Mr. D.S.O. Adegoke (Superintendent of Police), Mr. S. O. Ladele, Mr. L. Adeleye and Mr. L. Oyetunde was appointed to visit the firms, companies and corporations to start on Thursday, 11th January, 1979 equipped with a letter from the Committee.

Adjournment

The meeting adjourned at 12.15 p.m.

CHAIRMAN

SECRETARY

MINUTES OF THE MEETING OF OYO STATE EMERGENCY
RELIEF COMMITTEE HELD ON WEDNESDAY, 23RD JANUARY,
1979 IN THE CONFERENCE ROOM OF THE MINISTRY OF
LOCAL GOVERNMENT AND INFORMATION, IBADAN.

The following members were present:

1. Mr. J. A. Woye - (Chairman) Permanent Secretary, Ministry of Local Government and Information.
2. Mr. M. I. Okunola - Chief Social Development Officer, Ministry of Local Government and Information - Member.
3. Major J.O.Caxton Martins - 32 Engineer Maintenance Regiment Nigeria Army, Ibadan - Member.
4. Mr. S. A. Coker - Principal Health Superintendent, Ministry of Health - Member.
5. Mr. S. O. Ajayi - Ministry of Works and Housing, Ibadan - Member.*
6. Mr. 'Lekan Adeleye - Chief Fire Officer, Ministry of Local Government and Information, Ibadan - Member
7. Mr. K. Oyetunde - Senior Information Officer, Ministry of Local Government and Information - Member.
8. Alhaji (Chief) G.K. Balogun- Chairman Ibadan Municipal Government.
9. Mr. S. O. Ladele - Assistant Chief Estate Officer, Ibadan Municipal Government.
10. Mr. T. Ogunkola - Public Relations Officer, Water Corporation, Ibadan.
11. Mr. S. Lala - Federal Radio Corporation, Ibadan.
12. Mr. J. S. Omotoso - Engineer, Ibadan Municipal Government.

The following members were absent:

1. Mr. D.S.O. Adegoke - Superintendent of Police, Eleiyele, Ibadan.
2. Mr. M. O. Olorunniwo - Ag. Principal, Agric. Officer, Ministry of Agriculture and Natural Resources, Ibadan.
3. Mr. M. A. Olajide - Awolowo Avenue, Ibadan.
4. Mr. A. Ogundiji - Electrical Engineer, Ministry of Works and Housing, Ibadan.

In Attendance:-

1. Mr. M. L. Layinka - P.S.D.O., Ministry of Local Government and Information, Ibadan, - Secretary.
2. Mr. R. O. Adedokun - S.S.D.O., Ibadan Zone
3. Mrs. E. M. Ajibola - S.D.O.I., Ibadan.
4. Mr. O. O. Peluola - S.D.O., Ibadan.

Opening:- Mr. J. A. Woye, the Chairman of the Committee and Permanent Secretary, Ministry of Local Government and Information welcomed members to the meeting after Mr. M. I. Okunola had said the prayer.

(a) Introduction of Mr. D.N. Nwaegbe, NERA Representative:-

The Chairman introduced Mr. D. N. Nwaegbe, the NERA representative, who had brought words of condolence on behalf of NERA and its Chairman to the victims of the disaster. The Chairman further reported that accompanied by members of the Committee, Mr. Nwaegbe visited the site of the disaster ^{at} Dugbe Market as well as the proposed sites of the resettlement at Ago Taylor and Apata Ganga. The Chairman in conclusion reported that Mr. Nwaegbe paid a visit to the Commissioner for Local Government and Information, shortly before the meeting to deliver the message of condolence by the NERA and its Chairman.

In a short reply, Mr. Nwaegbe expressed regret for the lateness of NERA in sending representative to Ibadan to express their concern over the incident. This, he said was due to unavoidable circumstances. He thereafter expressed the NERA's concern about the incident and observed that the outbreak completely destroyed the famous Dugbe Market as a result of which valuable properties were destroyed. He sent words of condolence on behalf of the NERA and the Federal Government to the victims of the disaster.

2. Confirmation and Adoption of the Minutes of Previous Meeting:-

The minutes of the meeting held on 10th January, 1979 was confirmed following the motion by Alhaji (Chief) Ganiyu Kolawole Balogun and supported by Mr. S. A. Ajayi. Soon afterwards Mr. T. Ogunkola the representative of the Water Corporation submitted a report on the role played by the Water Corporation during the Fire Disaster at Dugbe which he would want to be placed on record. Copies of the report were circulated to members.

3. Matter Arising: Progress Reports from the Sub-Committees:-

(A) Damage Sub-Committee:- Mrs. E. M. Ajibola, Secretary of the Sub-Committee said that the registration forms were distributed to the victims of the fire disaster as scheduled, having explained that the Chairman of the Sub-Committee, Alhaji (Chief) M. A. Adetunji was unavoidably absent. Thereafter, Mr. R. O. Adedokun, the Senior Social Development Officer for Ibadan Zone reported the following observations in the course of administering the registration forms at Dugbe:-

(a) Distribution of Forms:- The first two days were orderly. More people reported on the last day and many collected between 4 and 10 forms each. Altogether about 6,000 forms were distributed;

(b) Filling of Forms:- Social Workers who distributed the forms assisted the illiterates in completing the forms. Surprisingly some unscrupulous people even among the leaders of the traders' association obtained 50k for filling a form as well as for thumb printing same.

(c) Return of Forms:- Few forms were returned unfilled because the sub-tenants could not obtain receipts from the Ibadan Municipal Government allottees for the purpose of attaching it to the Registration Form as stipulated. This category of tenants were advised to insert in the form the particulars of their shops, the Ibadan Municipal Government allottees and rent paid in lieu of the required receipts.

(d) Many persons were pressing for extension of times to complete the forms. In view of the foregoing observations, the Committee agreed that:-

(i) the closing date be extended to 12 noon on Friday, 26th January, 1979;

(ii) completed forms be submitted to the Social Welfare Office at Iyaganku;

(iii) the exercise be given adequate publicity;

(iv) the forms should be collated by the Social Development Staff and submitted to the Damage Sub-Committee, while the latter should endeavour to compile the list and submit its report on Monday the 29th January, 1979.

(?) Relief Sub-Committee:- Alhaji Chief

Ganiyu Kolawole Balogun, Chairman of the Sub-Committee explained that they had collated their reports which were submitted in bits at the meeting held on 10th January, 1979. Copies of the Report were circulated, the subject matter of which had already been reflected in the minutes of the previous meeting. The Chairman of the Sub-Committee further reported that Messrs Strabag Bau-Ag moved to the resettlement site at Apata Ganga on Thursday, 18th January, 1979 thus

accelerating the implementation of the scheme; and that the Survey Division of the Ministry of Works and Housing had provided 1,000 pegs. It was further stated that Alhaji Kadiri, Mr. Kola Isola and Alhaji Kesimo, licenced Surveyors had volunteered to join the workers on the site for pegging. On the further report that Solel Boneh had moved to the site at Jericho, the Chairman of Relief Sub-Committee and Chairman of Ibadan Municipal Government emphasised the need to concentrate on temporary sites and not on permanent site such as the Jericho site. To accelerate the pace of work at the sites the Committee agreed that:-

- (i) The Ibadan Tippers' Association be approached to donate about 40 Tippers which will be deployed to convey top soils and weeds from the area to selected dumping sites. The Tippers if available, should work at the site for at least a week, starting from Thursday, 24th January, 1979;
- (ii) Voluntary Local Companies' Services should also be mobilized among which were Messrs Tewogbade, W. O. Lawal, Inaolajo, Abdulai & Awomolo and others;
- (iii) A special task force Committee consisting of Major Engineer J. O. Caxton Martins, Engineers S. O. Ajayi, A. Ogundiji and J. S. Omotoso (the last as Chairman) was appointed to supervise all construction and engineering works and consolidate contacts with the service agencies with a view to making the sites ready for use on or before Monday, 30th January, 1979.

- (iv) The Water Corporation to lay pipe for the full length of the market, and also liaise with the Water Resources Board which had already offered to assist in the scheme for the required materials at the site.

4. Donations:- The Chairman reported that the firms/companies listed below had donated cash to assist in the resettlement scheme:-

Alhaji Azeez Arisekola on behalf of the Lister Motors Nigeria Ltd.	-	₦2,000.00
Messrs Banjoko & Sons	-	1,500.00
The DAVE Engineering Co.	-	<u>1,000.00</u>
TOTAL		₦4,500.00 =====

In addition, both the Solel Bolel and Strabag Companies had provided equipment and personnel at the resettlement sites; while the Water Resources Board had also inspected the site and might join the team very shortly.

5. General:-

- (i) Fire Outbreak at Agodi:- Alhaji (Chief)

Kola Balogun reported the fire outbreak at the Motor Spare Parts Section at Agodi, Ibadan around 9.30 p.m. on 22nd January, 1979 but which was promptly put under control by the Fire Brigade. He observed that the outbreak was caused by the unserviceable tyres piled up in a place in the motor park and set on fire by unknown persons. He appealed to members to visit the site after the meeting;

- (ii) Dried Meat Section at Dugbe:- The Committee noted that the stalls of the dried meat sellers at Dugbe were not burnt, but emphasized the need to give them registration form soon after the meeting for resettlement purposes;

- (iii) Mention was also made about the petrol tankers being packed along the road to Onireke Health Department which were regarded as security risk;
- (iv) Mr. Nwaegbe of the NERA expressed satisfaction at the way the resettlement measures were being tackled by the Committee and appealed to them to continue in that spirit until their objectives would be achieved. He promised to convey his observations to the Chairman of the NERA. He further advised that the reports of the activities of the Committee be forwarded to the NERA for whatever consideration might be given it but hinted that the organisation was not in funds. The Chairman thanked him for his encouraging remarks and promised to heed his advice while he wished him a safe return to Lagos. Thereafter the Committee left for the Agodi Motor Park where the fire gutted part of the motor parks.

6. Adjournment:- The meeting was adjourned at 12.25 p.m.

.....
CHAIRMAN

.....
SECRETARY

MINUTES OF THE MEETING OF OYO STATE EMERGENCY
RELIEF COMMITTEE HELD ON MONDAY, 29TH JANUARY,
1979 IN THE CONFERENCE ROOM OF MINISTRY OF LOCAL
GOVERNMENT AND INFORMATION, IBADAN.

PRESENT:

- | | |
|---------------------------------|---|
| 1. Mr. J. A. Woye | - Permanent Secretary, Ministry of Local Government and Information. (Chairman) |
| 2. Mr. M. I. Okunola | - Chief Social Development Officer, Ministry of Local Government and Information Ibadan - Member. |
| 3. Mr. D.S.O. Adegoke | - Superintendent of Police, Eleiyele, Ibadan - Member. |
| 4. Mr. S. O. Ajayi | - Ministry of Works and Housing, (Highway Division) Ibadan - Member. |
| 5. Mr. 'Lekan Adeleye | - Chief Fire Officer, Ministry of Local Government and Inf., Ibadan - Member. |
| 6. Mr. A. Ogundiji | - Electrical Engineer, Ministry of Works and Housing, Ibadan - Member. |
| 7. Mr. M. A. Oyeduntan | - Ministry of Health, Ibadan - Member. |
| 8. Mr. K. Oyetunde | - Senior Information Officer, Ministry of Local Government and Information, Ibadan - Member. |
| 9. Alhaji (Chief) G. K. Balogun | - Chairman, Ibadan Municipal Government. |
| 10. Chief J. O. Babatunde | - Chief Executive Officer, Ibadan Metropolitan Planning Authority |
| 11. Mr. S. O. Ladele | - Assistant Chief Estate Valuation Officer |
| 12. Mr. S. O. Fasola | - Senior Treasurer, Ibadan Municipal Government |
| 13. Mr. G.O.O. Elebute | - Administrative Officer, Ibadan Municipal Government |
| 14. Mr. T. Ogunkola | - Public Relation Officer, Water Corporation, Ibadan. |
| 15. Mr. S. Lala | - Federal Radio Corporation, Ibadan. |

ABSENT:

1. Mr. M. O. Olorunniwo - Principal Agric. Officer, Ministry of Agriculture and Natural Resources, Ibadan.
2. Mr. M. A. Olajide - Awolowo Avenue, Ibadan.
3. Major J. O. Caxton Martins - 32 Engineer Maintenance Regiment, Nigeria Army, Ibadan.

IN ATTENDANCE:

1. Mr. M. L. Layinka - Principal Social Development Officer, Ministry of Local Government and Information, Ib.
2. Mr. R. O. Adedokun - Senior Social Development Officer, Ibadan Zone.
3. Mrs. E. M. Ajibola - Social Development Officer I, Headquarters.
4. Mr. O. O. Peluola - Social Development Officer, Headquarters.

1. Opening:-

The meeting was declared open at 2.15 p.m. after Mr. J. A. Woye, the Chairman had welcomed the members.

NERA Representative:- The Chairman recalled briefly the visit which Mr. D.N. Nwaegbe, the NERA representative made to the Fire Disaster area at Dugbe, the resettlement sites at Ago Taylor and Apata Ganga on Tuesday, 22nd January, 1979 and also his presence at the Committee's meeting on Wednesday, 23rd January, 1979 noting particularly the remark of his satisfaction at the way the resettlement measures were being tackled by the Committee. He then emphasized the need to work hard so as to justify the confidence reposed in the meeting by the NERA and to forward a comprehensive report to the Headquarters and other appropriate Authorities.

2. Reports from Sub-Committees:-

- (a) Damage Sub-Committee:- Mr. S. O. Ladele reported that the Social Development Staff had not yet completed the processing of the registration forms, which would guide the Sub-Committee in making its recommendations. Mr. R. O. Adedokun, Senior Social Development Officer, Ibadan Zone, however, reported

that a total of 2,737 registration forms were returned out of which 1,232 were yet to be processed. He further gave the details of the forms received as follows:-

PROCESSED FORMS

<u>BLOCK</u>	<u>I.M.G. ALLOTTEE</u>	<u>SUB-TENANT</u>	<u>TOTAL</u>
B	199	388	587
C	207	344	551
D	11	17	28
E	7	4	11
F	19	38	57
AA	77	20	97
AB	4	2	6
BEMBE	29		29
SQUATTERS	9	130	139
TOTAL	562 =====	943 =====	1,505 =====

ESTIMATED VALUE OF LOSSES = ₦1,639,951.12

UNPROCESSED FORMS

<u>BLOCK</u>	<u>I.M.G. ALLOTTEE</u>	<u>SUB-TENANT</u>	<u>TOTAL</u>
A	329	903	1,232

GRAND TOTAL

<u>I.M.G. ALLOTTEE</u>	<u>SUB-TENANT</u>	<u>TOTAL</u>
891	943	2,737

In addition Mr. S. O. Ladele, the Assistant Chief Estate and Valuation Officer, Ibadan Municipal Government gave the estimate of the damage done by the fire to Council's buildings/stalls destroyed on the site as follows:-

(i)	New block of stalls near the Supervisor's Office	150.00
(ii)	Block of 10 small stalls of wood-structures	2,020.00
(iii)	Block of 4 standard stalls	3,534.00
(iv)	Block of 10 standard stalls	8,080.00
(v)	Butchers' stall	3,120.00
(vi)	Toilets 1st Block	490.00
(vii)	(Disused) 2nd Block	675.00
TOTAL		18,069.00
		=====

(b) Registration Forms Designed For Fire Victims
By I.M.G.:- Alhaji(Chief) G. K. Balogun, reported that the Ibadan Municipal Government had requested the leaders of the various trade groups at Dugbe to submit a comprehensive list of their members who were affected by the recent fire outbreak at Dugbe with a view to ascertaining those who had collected the forms wrongly. He added that he would give a copy of the list of the traders to the Chairman the following day. The Committee considered that the new registration form was not called for as its introduction might lead to abuse on a wider scale and complicate matters. It was further recalled that the form used by the Committee was designed at its meeting at which the Chairman of the Committee was present. It was therefore agreed that the list referred to by Ibadan Municipal Government be dishonoured.

Chief Ganiyu Kolawole Balogun then remarked that the newly devised form would be used by his Municipal Government to allocate plots on the

temporary sites to the traders, to which the Committee reacted that in as much as the fire outbreak was a disaster on which it has been working very actively in collaboration with the Ibadan Municipal Government who owned market, it would be improper for the Ibadan Municipal Government to claim sole responsibility for resettling the victims. To this, the Chairman of the Ibadan Municipal Government ~~stated~~ that Ibadan Municipal Authority would ~~not surrender its autonomy over market~~ matters to the Committee. The Committee in reply referred the Chairman to the provisions of the Decree that set up the Committee which gave it full power to carry out relief measures in cases of disaster, after which it was agreed that the responsibility for carrying out all relief works including resettling the victims was that of the Committee but that the allocation of the temporary stalls which formed part of the relief works would be done in collaboration with the Ibadan Municipal Government through its representatives serving on the Committee.

- (c) Resettlement Sub-Committee:- Alhaji (Chief) G. K. Balogun, Chairman of the Sub-Committee recalled that the 30 days notice given to evacuate the traders at Dugbe would expire on the 30th day of January, 1979 while the temporary resettlement scheme at Ago Taylor and Apata Ganga was yet to be completed. He also mentioned that many of the traders have been approaching him to know what to do.

The Committee agreed that a delegation be led to the Military Administrator explaining the dimension

and magnitude of the problems involved and consequently requesting for extension of the Notice to the end of February when the clearing of the site would be completed.

3. Task Force Sub-Committee:-

Mr. J. S. Omotoso, Chairman of the Sub-Committee listed materials required for the one-kilometre access roads on the resettlement site at Apata Ganga as follows:-

- (i) 80 Nos. 3'-0" x 1'-6" diameter;
- (ii) 24 Nos. 3'-0" x 2'-0" diameter;
- (iii) 200 cubic yards of block stones for the construction of retaining walls;
- (iv) 3,000 cubic yards of laterite fillings;
- (v) 800 cubic yards of earthdrain;
- (vi) 10 Tons of cement;
- (vii) 60 cubic yards of gravel;
- (viii) 70 cubic yards of sand.

He added that the top soil heaped at the site by Messrs. Strabag & Co. had not been removed because the Tippers and loaders promised by Firms and other Agencies were not available. To a question, he replied that the debris could be cleared within a week by 10 Tippers, 5 loaders and 5 sawyers to cut the trees buried in the heaps. Chief J. O. Babatunde promised to make available the tipper of the Metropolitan Planning Authority for use at the site. In addition, he volunteered to approach:-

Chief Bayo Oyediji & Sons;

Messrs Inaolaji Builders;

Messrs C. L. Akingbade & Sons;

W. O. Lawal Builders;

for supply of tipper lorries and vehicles. In addition, Mr. S. A. Ajayi, Ministry of Works and Housing promised one pail loader and power Saw Machines, while

Major J. O. Caxton Martins promised one pail loader and erection of Maintenance Workshop at the site. The Committee after a thorough review of the progress of work at site emphasized the need to accelerate work at the site, and therefore agreed that:-

- (a) The requirements in items i - viii above should be referred to the Nigerian Concrete Industries Ltd. who had promised donations in kind;
- (b) 5 Tippers should be hired to supplement vehicles that might be provided voluntarily by Companies and Firms;
- (c) Cost of fuel and hire of Tipper be met from the donations already received;
- (d) Appeal for assistance in kind and cash by the public at large through the News Media, should be intensified;
- (e) The Task Force Committee should supervise constructively all phases of work at the site as well as consolidate contacts with the various voluntary Agencies/Companies that promised to provide service at the site; and that its membership be enlarged by including:-
 - (i) Chief J. O. Babatunde - Chief Executive Officer, Ibadan Metropolitan Planning Authority
 - (ii) Mr. L. Adeleye - Chief Fire Officer, M.L.G.&.Inf., Ib.
 - (iii) Mr. T. Ogunkola - Public Relation Officer, Water Corporation, Ib.

4. Appeals for Financial and Material Assistance:-

Mr. J. A. Woye, Chairman of the Ad-hoc-Committee on appeals for assistance reported that:-

(i) Niger Match Co. Ltd. and Khalil & Hawali Ltd.:-

The firms donated the sums of ₦2,000 and ₦1,000 by cheques respectively;

(ii) Nigerian Concrete Industries Ltd:-

Mr. Adelakun, Managing Director of the Company, undertook to discuss the request for fencing poles and culvert rings etc. with his Managing Director at National level and that the result would be made known very shortly;

(iii) Heinemann Publishers:-

The Managing Director promised consulting his colleagues with a view to deciding on the assistance which the Company could render;

(iv) Messrs Awomolo & Abdulai:-

The Director explained the difficulties confronting Contractors in respect of huge outstanding payments due to them. Most of their equipments he said were as that date out of order. He however, promised to explore the possibility of making a tipper and a pail loader available;

(v) Messrs C. L. Akingbade:-

The Director promised two tippers with effect from Thursday, 1st February, 1979;

(vi) Inaolaji Builders:-

The Director promised one tipper and would explore further possibilities of withdrawing from other depots one or two tippers to assist later on;;

(vii) Donations:-

Alhaji (Chief) G. K. Balogun donated ₦50 towards the resettlement scheme; total donations collected to date was ₦7,550.00.

5. Opening and Operation of Bank Account:-

Current Bank Account:- It was agreed that a current bank account be opened with the National Bank, Agodi Branch, Ibadan and the following members were appointed to operate the account:-

(i) Treasurer:-

- The Chief Social Development Officer, Ministry of Local Government and Information, Ib.

(ii) Signatories:-

(a) The Chairman of the Committee and Permanent Secretary, Ministry of Local Government and Information, Ibadan.

(b) The Chief Social Development Officer, Ministry of Local Government and Information, (Social Development Division), Ibadan.

6. Stationeries:-

It was agreed that essential stationeries be kept and cost met from the donations, while the Government Press be approached for printing of letter headings other essentials.

7. Adjournment:-

The meeting adjourned at 4.55 p.m. till Friday the 2nd of February, 1979 at 10.00 a.m..

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REPORT OF SUB-COMMITTEE APPOINTED TO FIND OUT CAUSE/CAUSES OF THE
FIRE DISASTER AT DUGBE MARKET

1. PREAMBLE:

On the 24th December, 1978 at about 1.30 p.m. there was a very serious fire disaster at Dugbe market devastating almost three quarters of the market. As a result, the Oyo State Emergency Relief Committee appointed a Sub-Committee to find out the cause (s) of the fire disaster.

2. MEMBERS:

Mr. Sunday Adegoke	-	Superintendent of Police - Chairman
Mr. 'Lekan Adeleye	-	Chief Fire Officer - Member
Mr. J. A. Ogundiji	-	Electrical Engineer - Member
Mr. R. O. Adedokun	-	Senior Social Dev. Officer - Secretary.

3. FUNCTION:

To ascertain the circumstances leading to the outbreak of the fire, its development and action taken to control its spread and to make recommendations.

4. The Sub-committee, before embarking on Visits to relevant institutions, considered the following as likely causes of the fire outbreak viz:-

- (1) (a) Electrical defect due to faulty or overloaded conductors, unattended and overheated electrical appliances bursting into flames.
- (b) Careless discarding of cigarette ends.
- (c) Spontaneous combustion due to faulty or defective storage of combustible materials.
- (d) Careless handling of fire works.
- (e) Arson.
- (f) Unextinguished firewood or naked light left in the close proximity to combustible materials.
- (g) Explosives such as gas, carbide etc. which were being sold in the market.

5. PROCEDURE:-

The sub-committee decided to visit the following establishments:-

- (i) The Nigerian Television, (ii) The Fire Brigade Headquarters,

(iii) The Water Corporation (iv) The Police in Charge of the investigation of the fire disaster and (v) Dugbe Market, the scene of the incident, purposely to gather information to help in the compilation of its report.

(a) The committee noted the interview of the N. T. V. news-team with some of the people present at the market at the time of the fire outbreak. The interview screened in the news-cast at 7.30 p.m. on Monday, 26th December, 1978 featured a young girl of about 16 years who alleged that the fire was caused by lighted "Fire-works" carelessly thrown into kerosine stalls by young boys on Christmas eve festivities. The committee later visited the N. T. V. Ibadan where this version of the story was confirmed.

(b) At the Fire Brigade Headquarters, we checked the station diary and interviewed some of the personnel who were on duty on the date of the incident. Details of our findings can be found later on in this report under 'Action Taken'.

(c) Water Corporation:-

We visited this corporation twice with a view to interview the Area Manager or any of his deputies but none was available up to the time of compilation of this report.

(d) At the State C. I. D. Ibadan, the committee gathered that the fire began from an electric grinding machine in a stall in close proximity to the tinkers' premises. (Particulars of those responsible with-held for security reasons.)

(e) The Dugbe Market:

The committee visited the Dugbe market where the site of the alleged grinding machine in the State C. I. D's report was verified and found to be near the tinkers stalls.

The Babaloja and some market women were also interviewed but no useful information was gathered.

6. DEVELOPMENT:

The rapid spread of the fire was helped by

- (i) Considerable delay in calling the Fire Brigade. It was gathered that the fire which started at about 1.30 p.m. that Sunday was not brought to the notice of the Fire Brigade until 3.15 p.m. when one Mr. Abanikanda contacted the Fire Brigade from Telephone No.412699 as recorded in the Fire Brigade Station Log Book.
- (ii) The telephones in the vicinity were not accessible as most stores were locked up on this week-end. Worse still, there was no public telephone facility available for use.
- (iii) Looters who after breaking into and stealing from several stores set same on fire in order to cover up.
- (iv) Insulated and non-insulated conductors e.g. P.V.C. - insulated cables, overhead bare aluminium conductors transmitted fire from shop to shop.
- (v) Direct burning due to close proximity of stores.
- (vi) Structures of Stores most of which were prefabricated.
- (vii) Contents of the stores both in quantity and in nature.
- (viii) The dry weather condition and the prevailing winds at the material time.
- (ix) Non-availability of both water from fire-hydrants at Dugbe and environs as well as responsible officers in the Water Corporation offices who could supply water from alternative sources in good time.
- (x) December 24th being Sunday and Christmas Eve, most market people were not available to take care of their stalls contents and the fire.

7. ACTION TAKEN:

- (i) Immediately the Fire Brigade was alerted at 3.15 p.m. at its Headquarters, the Dick Road Fire Station nearest Dugbe market was instructed to take immediate action. As a result, fire appliances and personnel were despatched to the scene. Later there was reinforcement from all other Fire Stations in Ibadan.

- (ii) The Fire Fighting Teams immediately started operation, but were handicapped by dry fire hydrant around Dugbe market. The teams therefore depended solely on replenishment from distant fire hydrants. This shuttling operation therefore continued until about 7 p.m. when the Water Corporation released water into the Dugbe mains.
- (iii) Earlier, Jericho and Eleiyele Water Works Offices of the Water Corporation were contacted, but water maintenance officers were not available and the watchmen on duty could not help.
- (iv) The Nigeria Army Supply and Transport Division on request placed at the disposal of the Fire Brigade, a water tanker which helped the operation considerably.
- (v) Agodi Water Works was later contacted and after a lapse of about 3 hours, water was released from there into Dugbe mains.
- (vi) The Mobile Unit of the Nigeria Police was also invited to check the looters and their response was quick and timely.
- (vii) The conflagration was eventually put under control at about 10 p.m. but further cooling and damping continued until the early hours of the following day.

The members of the sub-committee visited the Fire Brigade Headquarters' Control Room, where from their records, all the above enumerated actions taken, were confirmed.

8. RECOMMENDATIONS:

As a result of the fore-going findings, the following preventive measures are hereby submitted as recommendations against future recurrence:-

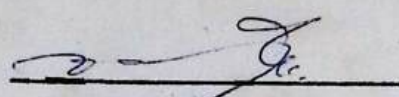
- (i) Infrastructures: All infrastructures in the markets should always be put in good working order.
- (ii) Accessibility: Adequate access roads should be provided.
- (iii) Security: Adequate security in terms of fencing, gates and security personnel should be ensured.
- (iv) Planning:
 - (a) Future markets should be properly laid out containing access roads within and without, telephone

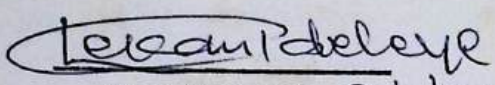
services, fire fighting facilities as well as adequate and reliable water supply.

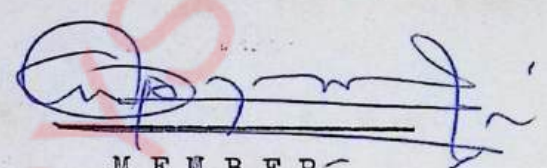
- (b) Traders selling identical wares should be grouped into units according to the type of commodities they sell with adequate and reasonable spaces provided in between them.

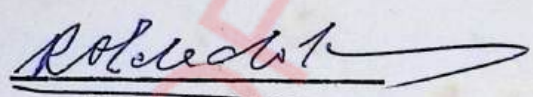
Dealers in flamables and explosives should be allocated stores constructed of fire resisting materials. Portable fire fighting appliances should also be provided.

- (v) Construction: Efforts should be made to ensure that the execution of all future markets and allied projects are entrusted into the hands of competent and appropriate authorities who will see to it that structures, spacing electrical installations, and other necessary works are constructed according to standard in such a way that easy transmission of fire from store to store could be greatly minimised.
- (vi) Co-ordination of Services: The Sub-Committee noted that one of the contributory factors to the colossal loss in the disaster was lack of co-ordination among the various authorities concerned.
- Henceforth, efforts should be made therefore, to have a central planning authority responsible for co-ordinating all bodies dealing with essential services - for example Town Planning Authorities, Ministry of Works, Post and Tele-Communication, NEPA, Water Corporation, Fire Brigade etc.
- (vii) Public Awareness and Co-operation:
- There should be an intensification of public enlightenment about possible causes of fire disasters and steps to take in cases of fire outbreak.


CHAIRMAN 9/1/79


MEMBER 9/1/79


MEMBER 9/1/79


MEMBER 9/1/79
(SECRETARY)

ARCHIVES

SCAC

A.S. (G & A)

Pages 14 to 57 are hereby
submitted for your nec. action p/s.

A.D.D.

C. R.

6/2/79

ARCHIVES OF OYS

ARCHIVES OF OYSCAC

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SEC (G & A),

via

P.A.S. (G & A) 12/2

Your attention is invited to pp. 14 - 19 in which the P.S., M. L. G. & I as Chairman Oyo State Emergency Relief Committee submit~~s~~ a progress report on the recent Dugbe Market fire disaster. The Committee held four meetings to: (a) ascertain the cause(s) of the fire outbreak, (b) ascertain the extent of damage done and (c) make recommendations on relief measures to be taken.

2. In order to facilitate the work of the Committee, three sub-committees made specific decisions on how to re-settle the victims of the disaster.

3. Initially, forms were designed and issued to the victims for completion: Four booths were created for the exercise at Dugbe and the S.D. division of M. L. G & I. To ensure quick action the booths opened between 8.00 a.m. and 5.00 p.m. each day from 13th to 18th, January, 1979. 2,737 forms out of 6,000 issued were returned. Of this, the value of damages in respect of 1,500 victims is put at ₦1.5m. The final assessment is expected any moment.

4. In order to re-settle the victims it was agreed that land be acquired by I.M.G. at three locations viz: Apata Ganga (7 hectares); Ago-Taylor (1.2 hectares); Sabongari. It was also decided that infrastructures- pipe-borne water, electricity; water hydrants, refuse collection depots; roads; drains and telephones - should be provided. The Water Corp., NEPA and I.M.G. were charged with necessary execution of these projects. The Committee resolved that the debris at the Dugbe market should be cleared to avoid break-out of epidemic which may result from the offensive odour from the ruins.

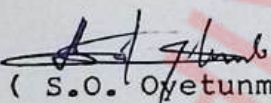
5. Work has started on ways of re-settling these victims. The I.M.P.A. has submitted plans of the temporary sites (see b.c.) Some construction companies have responded to calls of the Committee and have helped in clearing and grading of the temporary sites. More companies and statutory service

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authorities have indicated their willingness to contribute their quota to the welfare of the victims. Up to date the value of cash donations is ₦7,550.00.

NERA 1
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6. The visit of Mr. D.N. Nwaegbe, NEPA representative to the scene of the disaster serves as a boost to the morale of the Committee.

7. Because of the scope of the preliminary work necessary on the temporary sites it is said that resettlement of the victims on these sites may not be possible until February, 1979. Also, shortage of fund has forced the Committee to decide to allocate the plots on the temporary sites to the affected traders who will develop same themselves. Special request for financial assistance to erect three thousand permanent sheds at an estimated cost of ₦600.00 each has been put up to the N E R A, Lagos. The Committee has in conclusion sought the financial assistance of the State Government, even in the face of the tight financial constraints, to aid the resettlement of the fire victims. As soon as the amount of loss sustained in the disaster is ascertained, appeal will be launched for assistance from Governments, and individuals.

8. Above for information and necessary action, please.


(S.O. Oyetunmbi)

A. S. (G & A)

9 Feb., 1979.

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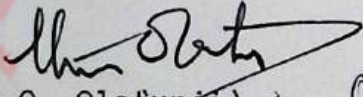
S.M.G. & H.S.

Via P.S.O.M.A.,

Please see A.S.(G. & A.'s) minute on pp. 59 & 60.

2. The Oyo State Emergency Relief Committee which is handling the happenings in respect of the fire out-break at Dugbe has submitted the report on p. 14 et seq. The Chairman's report on pp. 14 - 19 summarises the issues involved. The report has attempted to identify the cause(s) of the inferno, its magnitude, the efforts of the Committee so far, including its contact with the Nigerian Emergency Relief Agency. It has also made proposals for the settlement of the traders, albeit on a temporary basis. The report also highlights its constraints, particularly on funds. Apart from appealing to the Nigerian Emergency Relief Agency in Lagos, it is appealing to the State Government for financial assistance towards the implementation of a re-settlement scheme.

3. Basically, the write-up gives a situation report on the Dugbe disaster and the efforts made, for the information of this office. Since it has mentioned the question of financial assistance for the scheme, I wish to suggest for your consideration that a copy of the report be forwarded to the Min. of Fin. & Econ. Development so that it can advise this office on the extent of help that the State Government is capable of giving towards the re-settlement scheme. Perhaps, it is only after this that we may be able to meaningfully advise the M.L.G. & I. to come up to Government with a formal Memo. on its proposals.

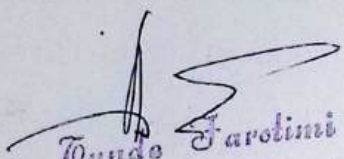

(C.O. Olatunji),
Sec. (G. & A.)

14th February, 1979.

4. Whilst it is desirable that the Committee should submit its final report to the Rel. Administrator and/or Exco., it seems premature now to approach MFED for the provision of funds as in para. 3 above. I'll suggest we await a final report from PSML&SI.

62
as promised at x/ p. 19. That final report will contain, inter alia, a full assessment of the loss & the cost of erection, then Govt shd be in a position to assess its financial assistance in the light of the cost of resettlement etc. etc.

5. Meanwhile, the report at pp. 14-19 should be regarded purely as a Progress Report which it is intended to be. It shd also be acknowledged as such, pl.


Dando Farolimi
Ag. PSOMA
14/2

PSOMA

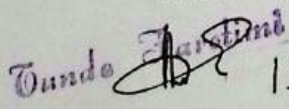
T-y. for the above.

2. I agree that Govt's decision on any financial assistance shd. await receipt of the Committee's final report. It is also a good idea that the resettlement of the affected still holders is limited to provision of plots on the temporary marker sites for individual allottees to develop.


14/2

Sec (As A)

Let's acknowledge the receipt of pp. 14-19 with its attachment. We hope a final report 'll come ide.


Dando Farolimi
15/2

CONFIDENTIAL

SP/C.218/2/63

15 February, 1979.

Mr. J. A. Woye,
The Permanent Secretary,
Ministry of Local Government
and Information,
Ibadan.

Dugbe Market

P. 14
I am directed to refer to your letter Ref. No. CE.856/1/53 of 2nd February, 1979, together with its attachments and to acknowledge receipt. A final report is expected in due course, please.

for
(C.O. Olatunji),
for Secretary to the Military
Government and Head of Service.

AS (GTA)
PAB (GTA) *conf: 19/2*

Pl. see from page 61 + k1 v.

for
13/2

CONFIDENTIAL

CR
Above ref. K.O. for
final report pls.
AS (GTA)
15/2/79.

SP/C.218/2

64

C.344/52

1st March, 1979

The Commissioner of Police,
Oyo State,
State Headquarters,
Ibadan.

Dugbe Fire Disaster

I refer to your letter No. AJ.5910/OY/2/59 dated 20th February, 1979 addressed to the Chief Engineer, Oyo State Water Corporation, Eleiyele, Ibadan together with the police report on the above mentioned subject matter which has been forwarded to me for information and necessary action.

I have no comments to make on the first three paragraphs of the report pertaining to the outbreak of the fire except that from information available, there was a delay of over 2 hours between the commencement of the fire and the arrival of the Fire Service at the scene, during which period considerable damage had already been done.

I am herewith attaching a copy of a report prepared on the subject by this Corporation. It is self-explanatory and excerpts from it would be superfluous but in view of the seriousness of the allegations contained in the police report, I am constrained to pin-point the following salient points briefly:

- (i) The fire fighting operations were apparently hindered not by the non-availability of water but by the absence in the vicinity of hydrants in working condition.
- (ii) As water is almost the sole weapon of fighting fires at the moment, it is surprising that the fact that six fire hydrants were not working was discovered only after a major fire had started. The position is even more difficult to understand because it was common knowledge that road, sewage and telephone contractors had been working in the area for months, causing damage to all other public utilities.
- (iii) The statement made in paragraph 5 is indeed strange because all the Watchmen and Emergency Employees on duty at Jericho Zonal Office are fully aware that the Corporation's Senior Technical Officer (Distribution) lives not more than about 400 metres away from the office.

In conclusion, I must say I am quite surprised that statements like the ones contained in paragraphs 4, 5 and 8 of the police report should have been made with such finality without even a brief discussion or consultation with the Corporation which could have eliminated the many glaring inaccuracies.

ميج

E. A. Ojo,
Permanent Secretary/General Manager



Our Ref. No. C.344/53

Water Corporation of Oyo State,
Secretariat,
P.M.B. 5339,
Ibadan.

copy to:

1st March, 1979

✓ The Secretary to the Military Government
and Head of Service,
Office of the Military Administrator,
Agodi,
Ibadan.

Overleaf and above for information, please. A copy of the letter referred to in paragraph one above is herewith attached. Also enclosed is a copy of the report of the Corporation on the fire incident.

E. A. Ojo

E. A. Ojo,
Permanent Secretary/General Manager

See PP.
66-73

ARCHIVED

Telegraphic Address
COMPOL. IBADAN
Telephone No. 24131
In reply please quote

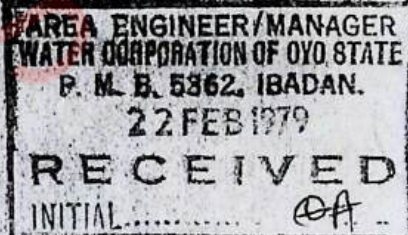
Ref No. AJ.5910/OY/2/59.



66
4
THE COMMISSIONER OF POLICE
OYO STATE,
STATE HEADQUARTERS,
IBADAN.

20th February, 1979.

The Chief Engineer,
Oyo State Water Co-operation,
Eleiyele,
Ibadan.



Dugbe Fire Disaster

I am directed to forward herewith a copy of
Police Investigation report on the Dugbe Market fire
incident which occurred on 24/12/78 for your information
and future guidance, please.

H. Ejemai
H. Ejemai)DSP(Mrs),
Chief Supt. of Police (Admin),
for: Commissioner of Police,
Oyo State.



AJ 5910/OY

57 67

THE OFFICE OF THE COMMISSIONER,
'D' DEPARTMENT (C.I.D.),
THE NIGERIA POLICE,
IBADAN.

f. No. AJ. 5910/X/OY/27

15th January, 1979.

The Commissioner of Police,
'A' Department,
Ibadan.

Dugbe Fire Incident Report

On 24/12/78, at about 1430 hours there was an outbreak of fire at Dugbe market which resulted into colossal loss of properties amounting to 4 Million Naira.

2. The following are the facts of the case. One Rasaki Babalawo pepper mill operator living at N1/152 Bere, Ibidapo Street Ibadan was operating an electric grinding machine and suddenly, there was an explosion which engulfed the whole machine as he tried to put out the fire with available material (three buckets of water), the fire became uncontrollable and quickly spread like a whirl-wind and engulfed other combustible materials nearby in the market.

3. One good Samaritan, in the person of one Mr. Abanikanda quickly telephoned Fire Brigade at about 1515 hours. The fire Officer quickly responded to the call and instructed the nearest Fire Station (Dick Road Fire Station) to proceed to the scene at about 1516 hours. At 1517 hours, one additional Fire appliance was despatched to the scene from the Fire Brigade Hqs. At 1520 hours and 1523 hours respectively three Fire fighting appliances were despatched to the scene when it was discovered that the Fire was getting out of control.

4. During the operation, by the Fire Fighting Men, it was discovered that all the six-fire fighting Hydrants around Dugbe Market were dry as there was no in flow of water. Thus the Fire Fighting teams for hours depended solely on water available in their Fire appliances and had to repleish their Tanks from distant fire hydrants. This actually caused a lot of handicaps to the fire fighting men.

5. Both the Jericho and Eleiyele water works offices of the State Water Corporation were contacted, the watchmen found there could not do anything as the water maintenance officers were not around. Later Agodi water works was contacted at about 1600 hours but water was not released to Dugbe area until about 1900 hours.

6. Mention should be made for the valuable contributions made by the Nigerian Army supply and Transport Division Eleiyele Ibadan who through the help of one Sergeant Major on duty placed their water tanker at the disposal of the fire fighting men. So also was the activities of the Police Mobile Force Units and the Nigeria Police Personnel Iyaganku for the noble role they played throughout the whole exercise.

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WATER CORPORATION OF OYO STATE

REPORT ON THE DUGBE FIRE DISASTER

It has been noted that almost all reports issued on the disastrous fire which took place on the afternoon of 24th December, 1978 at the Dugbe Market have either stated or insinuated that one of the main reasons for the extensive damage done was the non-availability of water for fire fighting purposes. Some of the reports have even gone further and mentioned that no senior Corporation officials could be contacted, the obvious implication being that an attempt was made to do so but without success.

In view of the unfavourable publicity received by the Water Corporation without adequate opportunity being afforded to express its views, the following report has been compiled for the sole purpose of recording the facts and placing the whole issue in its correct perspective:

- (1) The Water Corporation had made all necessary arrangements for the Ibadan Water Supply to be maintained effectively during the long Christmas week-end from 23rd to 26th December with sufficient employees of all grades being either detailed for duty or standing-by for emergencies. A Senior Technical Officer - Mr. F. Dunn-Abbott was in office (Jericho Area Office) on the 24th (Sunday) until 4.20 p.m. Before his departure, no information of any kind was received about the fire incident by the Corporation.
- (2) At about 5 p.m., an officer from the Fire Department came to the Area Office of the Corporation at Jericho, met a junior employee working in the emergency branch and asked for a

water tanker. The Corporation's employee directed the officer to the Eleiyele Headworks where his request could be met. There is no record of the officer reaching the Eleiyele Headworks, nor was any incident of fire mentioned in the course of his discussion with the Corporation's employee. Thus, the first information received by any senior officer of the Water Corporation about the fire incident was over the radio later in the evening.

- (3) The Corporation is unable to understand why the Fire Department was unable to obtain water to fight the fire. The Water Mains in Dugbe Area had water throughout the day and the supply was augmented and reinforced from Agodi at about 5.00 p.m.
- (4) The Permanent Secretary/General Manager of the Corporation on receiving news of the fire immediately contacted the Jericho Area Office and later the Area Engineer/Manager, Ibadan who was instructed to ensure that a very good supply was maintained as long as it was necessary. The Permanent Secretary/General Manager himself was at the scene of the fire both on the evening of the 24th and the morning of 25th December, 1978. At the time of his visits water was available and he met and spoke to some of the Fire Department Officers including Messrs Oyelami and Adeyemi. The Area Engineer/Manager, Ibadan - (Mr. Perera) and the Senior Technical Officer (Mr. Abbott) of the Corporation also visited the scene to ensure availability of water supply. The Fire

Department was said to have arrived at the scene of the fire between 4.00 and 4.30 p.m. - that is, at least 2½ hours after the fire started. This time lapse would almost certainly have been fatal to the chances of containing the fire within manageable limits. It is difficult to understand how even the best water supply in the world could have stopped a fire that had already spread almost over the entire market area for 2½ hours or more.

For the future, we would suggest as follows:-

- (1) The Fire Department should maintain a closer and continuous liaison with the Water Corporation. Since water is almost the sole weapon available for fire fighting at the moment it is very necessary that the Fire Department should keep an up-to-date record of the names, addresses and telephone numbers of the Senior Water Corporation Officials whose co-operation would be vital in emergencies such as the Dugbe fire incident. It is doubtful whether the Fire Department is even aware of the identities of the present Senior Technical Officer (Distribution), the Area Engineer/Manager, Ibadan or the Chief Engineer (Operations) of the Corporation. Any of these officers, or the General Manager himself, if contacted, would have been able to render all possible assistance without delay under emergency circumstances, particularly with the aid of the internal radio-phone communication network maintained by the Corporation.

- (2) The Fire Department should regularly inspect, service and maintain in good working order all fire hydrants installed in the different parts of the City. This would obviate delays that would arise in locating them after a long period, finding them defective and then again looking for other hydrants in working order in the vicinity. This programme of preventive maintenance is almost essential right now in view of the damage being caused to public utilities by Contractors working in different parts of the City on roads, sewerage schemes, telephone cables etc.

Annexure

F. Dunn-Abbott,
Water Corporation of Oyo State,
P.M.B. 5127,
Jericho Road,
Ibadan.

17th January, 1979

Sunday 24th

On the above date, I left the Area Office around 1.15 p.m. with Mr. J.W. Duncan, and went to get our hair cut and returned to the Area Office at approximately 4 p.m. to check any problem (as I normally do).

I went to my Quarters at about 4.20 p.m. and did NOT leave until 9.10 p.m. that evening when I went to the Area Engineer/Manager's Quarters at New/Res. where I spent the evening.

The following day I made enquiries at the Area Office from the staff on duty on Saturday afternoon duty i.e. 2 p.m. to 10 p.m. if anybody had requested my help in anyway. The staff on duty Mr. Patrick Ajisola told me that a member of the Fire Service called to the Area Office and asked the staff if he could have a water tanker, he was advised to go to Eleiyele Headworks as the Water Tanker operated from that spot.

As far as I am able to find out, the serious situation of the Dugbe Fire was not passed on to our staff neither was any request made for assistance.

Several of the staff of the Fire Service know my residence and its telephone No. (when it was working) and have phoned me for help in the past when we have had burst pipe and houses and property was being damaged.

(sgd) F. Dunn-Abbott,
Senior Technical Officer.

A.S.(GxA)

Pages 64 to 73 above are hereby
submitted for your nec. action pls.

ADD.
C: R.
6/3/79

SEC.(G. & A.),
Via P.A.S. (G & A) 7/3

Page 64 is a letter from the PS/G.M., Oyo State Water Corporation with which the corporation absolved itself of the charges of negligence levelled against it and which aggravated the recent past Dugbe Market fire disaster. It is addressed to the Commissioner of Police, Oyo State in reply to an earlier one (pp. 65 - 8) from the Police Headquarters, Ibadan.

2. The PS/GM, OYSWC frowns at the way his Corp was presented to the public moreso when no effort was made to have the corp.'s version of the episode. According to him, the situation has degenerated to a near-out-of-hand one, at least two hours after the outbreak of fire, before his coporation was alerted.

3. From the Corporation's report on the incident (pp. 69 - 73 necessary arrangements were made during the period to ensure regular water supply to all parts of Ibadan during the Xmass week-end, 23-26 December when the disaster occurred. It beats the corporation hollow then why the Fire Brigade blamed the extent of damage by fire at the market on water shortage.

4. It is stated ~~by~~ in the report that the only request from the Fire Brigade (the purpose of which was not stated) was about 5.00 p.m. on the day of the incident when an official of the Brigade visited the Corpn's Area office at Jericho and demanded for a water tanker from a junior employee working on emergency schedule. Then the Corpn's staff directed the official to Eleyele Headworks but no effort was made to get to Eleyele by the Brigade officer. It is not clear if the junior staff was able to deduce from the request that it was for emergency exercise since the Brigade would not demand for a water tanker for no other purpose.

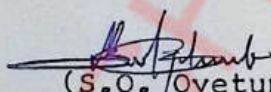
5. The Senior Staff of the Corpn including the PS/GM visited

the scene of the disaster as soon as they learnt of the incident. On each visit no complaint was said to have been lodged by the Fire Brigade that water was not available around the area. Even on the visits by the PS/GM he was said to have spoken to two of the Fire Brigade officers (x on p. 70). The PS/GM therefore feels the allegation contained in the police letter on pp. 66 - 8 is not in good faith of his corporation.

6. In order to enhance better co-ordination between the two bodies, it is suggested that up-to-date record of who are important in the two organisations should be kept to afford quick contact in case of future fire outbreak. Also suggested is that the Fire Brigade Dept. should constantly ensure that fire hydrants in the city are in good working condition through regular maintenance and service.

7. The explanation contained in the PS/GM letter is made to restore the image of the Water Corpn. The report though ideal could not have been necessary if the parties concerned in the incident had taken the pain to obtain correct facts from each other. It is to be hoped that the present situation will guard future actions of the affected organisations.

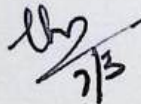
8. The foregoing is for information please.

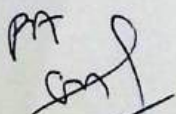

(S.O. Oyetunmbi)

A. S. (G & A)

6th March, 1979.

Seen, please.
PA.


2/3

PA

2/3



SECRET

Ministry of Local Government
and Information

ADMINISTRATION AND GENERAL DIVISION
IBADAN, OYO STATE OF NIGERIA
Telephone: 62100

Telegrams: PERMHOM IBADAN PRIVATE MAIL BAG NO. 5180

Your Ref. No.

Our Ref. No. CE.856/1/227

9th March, 1979

The Secretary to the Military
Government and Head of Service,
Office of the Military Administrator,
Agodi,
IBADAN.



DUGBE MARKET FIRE DISASTER

With reference to paragraph 4 of my letter No. CE.856/1/53 of 2nd February, 1979 and your letter No. SP/C.218/2/63 of 15th February, 1979, I forward herewith a copy of the First Report of the activities of the State Emergency Relief Committee.

2. As could be observed, the Report highlights the points covered in my letter referred to above and elaborates more on the problem of financing the resettlement work estimated to cost about ₦2,460,809.02. Besides the assistance in kind enumerated in the Report, cash donations of ₦7,500 have so far been received. Donations in cash and in kind are now on the decline for reason given in the Report. The hope for financial assistance by the Agency in Lagos has now been dashed to the ground - as it has resolved not to grant aid market disaster for lack of funds vide attached copy of its letter No. NERA/RE/2/S.I/SEC/66 of 19th February, 1979. The situation at the Dugbe market cannot be allowed to deteriorate further for fear of cholera epidemic by the traders who continue to carry on their business in the debris and under the most unhygienic conditions.

3. By the provisions of the Decree setting up the Committee, it is expected to operate in collaboration with its State Government. As such, the Committee has resolved to appeal to the State Government for financial assistance towards the resettlement work. A sum of ₦50,000 will be judiciously managed to complete the layout with the minimum basic infrastructures of drains, electricity and water.

4. The Government's timely action will be greatly appreciated so as to settle the traders at the temporary sites before the end of this month.

J. A. Woye
(J. A. Woye)
CHAIRMAN,

Oyo State Emergency Relief Committee,
&

Permanent Secretary,
Ministry of Local Government
& Information.

COPY

77

CABINET OFFICE,
N. E. R. A. Division,
Lagos.

Ref: NERA/RE/2/S.I/SEC/66

19th February, 1979.

The Permanent Secretary,
Ministry of Local Government
& Information,
P. M. B. 5170,
IBADAN,
Oyo State.

S E C R E T

Grants to Emergency Relief Committees of
the States from the National Emergency
Relief Agency

The purpose of this letter is to inform you that the National Emergency Relief Agency has considered the reports received on some disasters in certain States with a view to determining the financial assistance which the Agency could provide for the Emergency Relief Committee concerned. During the deliberation, it was confirmed that the vote available to the Agency could not meet the entire requirements of the Committees.

2. It was therefore decided that for the time being, no relief from the Agency would be available for any market fire disaster. This decision would be reviewed as soon as the Agency obtains additional funds. Even though no relief may be considered for market fire disasters, reports on such disasters would still be appreciated by the Agency.

3. In respect of other disasters, the Agency decided that a token grant of ₦2,000 (Two thousand Naira) should be approved for every disaster which has been reported to it as at 31st October, 1978.

4. The cheques for the Emergency Relief Committees which have qualified for grants are being forwarded to them under separate letters.

(Sgd.) (I. AKADE)
Permanent Secretary
for Secretary to the Federal
Military Government

S E C R E T

CE.856/1/228

21 March, 1979

The Chief Coordinator,
National Emergency Relief Agency,
295/296 Wharf Road,
P. M. B. 1077,
Apapa,
LAGOS.

First Report On Dugbe Market Fire Disaster and
Resettlement Of the Victims by The NERA State Committee

In my letter No. SOD.554/178 of 27th December, 1978, and in my capacity as the Permanent Secretary, Ministry of Local Government and Information including responsibility for Social Development matters, Oyo State, I reported the outbreak of fire on 24th of December, 1978 at the largest market in Ibadan with a population of about 8,000 during which valuable properties mainly trade wares and buildings got burnt into ashes. Concluding, I notified that the State Emergency Relief Committee would meet on the 3rd of January, 1979 to assess the situation, area of possible relief and relief measures to be taken and keep you informed. Below is the First Report of The State Relief Committee:-

2. CAUSES OF THE FIRE

2.1 The Committee during its first meeting held on the 3rd of January, 1979, and after visiting the market site appointed three sub-committees to ascertain the causes of the outbreak, assess the damage, and plan relief measures including resettlement programme for the victims under the chairmanship of Mr. D.S.O. Adogoke, Superintendent of Police, Alhaji (Chief) M.A. Adetunji Chairman of Ibadan Metropolitan Planning Authority and Alhaji (Chief) G. Kolawole Balogun Chairman, Ibadan Municipal Government respectively.

2.2 The cause sub-committee after its intensive and extensive interviews and enquiries extended to the N.T.V., the market people, the Fire Brigade Headquarters, the Water Corporation, the State C.I.D. and the Dugbe Market concluded that the followings were probable causes of the fire:-

- (a) the fire was caused by lighted "fireworks" carelessly thrown into Kerosine stalls by young boys on Christmas Eve festivities as stated to the N.T.V. news team by a sixteen year old girl, and corroborated by some people present at the material time;
- (b) the fire began from an electric grinding machine in a stall in close proximity to the tinkers' premises within the market as gathered from the State C.I.D. Ibadan which continues its investigations on this but withheld particulars of those responsible, for security reasons.

The Committees were more convinced by the latter likely cause.

2.3 DEVELOPMENT OF THE OUTBREAK

The Committee agreed to the following factors submitted by the cause sub-committee as being responsible for the rapid development of the outbreak:-

- (a) Considerable delay in calling on the Fire Brigade. Thus it was reported that the outbreak which started about 1.30 p.m. was not brought to the notice of the Fire Brigade until about 3.15 p.m. on the day through a telephone call by one Mr. Abanikanda reported to be in the U.B.A. premises near the market;
- (b) The telephones in the vicinity were not accessible for quick communication as most stores were locked up on the fateful day;
- (c) There were neither effective consultations nor contacts among and between the service authorities like the NEPA, the Police Units, the Railway Station and Water Corporation of Oyo State whose offices are not far from the scene particularly the first two authorities

- 3 -

- (d) Lateness in getting water from the fire hydrants at Dugbe and environs by the Fire Brigade men occasioned by the road construction and automatic telephone exchange line being buried coupled with ineffective contact with the Water Corporation;
- (e) Looters who after breaking into and stealing from several stores set them on fire in order to cover up. Story of two men lynched for carrying stolen goods confirmed this;
- (f) Insulated and non-insulated cables, overhead bare aluminium conductors transmitted from stall to stall;
- (g) The wooden and prefabricated structure of most of the stalls coupled with their proximity and the storage system which impaired free movement was another possible factor;
- (h) The contents of the stores both in quantity and in nature lent weight to the rapid burning;
- (i) The dry weather condition and the prevailing wind at the material time, coupled with the absence of many shop/stall owners at the market on that Sunday to take care of their wares contributed to the intensity of the fire.

3. ACTION TAKEN TO COMBAT THE OUTBREAK

3.1 Action By State Fire Brigade

As stated earlier, the Fire Brigade was contacted on telephone at about 3.15 p.m. barely two hours after the incident had happened. Within twenty minutes of the call on the Brigade, five fire appliances were drafted to the scene and began operation with the water carried by them. The team ran into difficulties as soon as the tankers became empty and could not get replenishments from the nearby water-hydrants which were without water for reason given above. The contact made with the Water Corporation's office at Eleiyelo and Agodi Offices did not yield the desired result until 7.00 p.m. The team had to go to distant hydrants to get water supply. It is pertinent here to mention the timely contribution by the Nigeria Army Supply and Transport Division, Eleiyelo through the Sgt. Major on duty which placed at disposal of the Brigade a water tanker which helped

the operations considerably. The conflagration was eventually put under control at about 22.00 hours while further cooling and damping down continued until the early hours of Monday 25th December, 1978.

3.2 ACTION BY THE STATE WATER CORPORATION

The Permanent Secretary/General Manager of the Corporation in his public statement explained that the Corporation made all necessary arrangements for the effective water supply during the long Christmas and week-end from 23rd to 26th December, 1978 including providing all grades of employees for duty or stand-by for emergencies; and that a senior Technical Officer - Mr. F. Dunn Abbott who was in its Jericho area office on that day received no information until 4.20 p.m. when he left.

He however confirmed that an officer from the Fire Brigade who called at the Jericho Area Office at about 5.00 p.m. found a junior employee working in the emergency branch to ask for water tanker without disclosing the purpose for the request. The employee directed him to the Corporation's Eleiyele Headworks for his request, but there was no record that he got there. The first information received about the incident the General Manager continued, was through radio later in the evening of that day, following which he quickly contacted his Jericho Area Office and later Area Engineer/Manager to ensure regular supply of water. He confirmed visiting the site in the evening of that day and in the morning of the following day and speaking with some of the officers of the Brigade including Messrs. Oyelami and Adeyemi. He remarked that having regard to the lapse of time when the fire started and the arrival of the fire brigade i.e. about 2½ hours, it would be difficult with the best water supply in the world to stop such a conflagration that had spread all over the market site.

3.3 SUGGESTED PREVENTIVE MEASURES

The following suggestions aimed at reducing the outbreak and intensity of fire have been made:-

(a) Planning of Market:-

- (1) Future markets should be properly laid out providing access roads within and without, delivery bays, telephone, fire fighting services, and adequate reliable water supply;

- (ii) Traders selling identical wares should be grouped together with adequate and reasonable spaces provided in between them;

Dealers in flammables and explosives should be allocated stores constructed of fire-resisting materials. Portable fire fighting appliances should also be provided.

(b) Construction:-

Future markets should be well constructed with approved building materials on a permanent basis, while the market authorities must ensure that such structures, spacing electrical installations and other necessary works are constructed according to standards in such a way that easy transmission of fire from stores to stores could be greatly minimised;

(c) Provision of Infrastructures:-

- (i) Market authorities must provide and maintain regularly adequate and reliable infrastructures such as refuse depots, public water taps, fire-fighting services, telephone services, entrance gates, walled fence, police post, good drainage etc.;
- (ii) Adequate access road should be provided to facilitate easy movement into and from the market;
- (iii) Security measures like security personnel must be provided.

(d) Coordination of Services:-

There should be periodic meeting of service authorities like the P & T Department, The Water Corporation, The Federal and State Ministries of Works and Housing, The Property Development Corporation of Oyo State, The Nigeria Police, The Railway Corporation, The Federal and State Ministries of Health, The State Ministry of Trade, Industries and Cooperatives and The Municipal Government for exchange of views, and discussion of and specific problems including briefing on execution of projects to avoid conflict, and stoppage of services. Such meetings should be better summoned at the instance of the Ministry responsible for Local Government, Social Development and Information.

(e) Public Awareness and Cooperation:-

The Ministry of Local Government and Information, through its information and fire service divisions should intensify its public enlightenment propaganda about possible causes of fire disaster, and the preventive measures including emphasis on the evil effects of overheating of electrical appliances and the need to make more use of the night savings banks provided by the banks and for the banks that have not provided this facility to do so without further delay.

4. THE EXTENT OF DAMAGE

4.1 The sub-committee appointed to ascertain the extent of damage caused by the outbreak with the approval of the Committee, printed about ten thousand claim forms at the expense of its Chairman which were given out to the victims for filling and return within specified period. The information required in the form included the name and address of each victim, the trade, the particulars of the stall occupied, and the type of wares burnt as well as the estimated costs of the destroyed goods. Out of about 6,000 forms collected by the victims, 2,737 were identified on return as follows:-

<u>BLOCK OF STALL</u>	<u>I.M.G. ALLOTTEE</u>	<u>SUB-TENANT</u>	<u>TOTAL</u>
A	329	903	1,232
B	199	388	587
C	207	344	551
D	11	17	28
E	7	4	11
F	19	38	57
AA	77	20	97
BEMBE	29	-	29
SQUATTERS	9	130	139
	<u>891</u>	<u>1,846</u>	<u>2,737</u>

These do not include seasoned meat dealers and some traders whose stalls were not burnt, but who have to be evacuated from the site for the redevelopment of the market.

The losses sustained by the victims were estimated as follows:-

(1) Trade wares, or goods destroyed	-	N5,080,276.00
(2) I.M.G. Shops and Stalls	-	<u>18,069.00</u>
		<u>N5,098,345.00</u>

5. RELIEF AND RESETTLEMENT PROPOSALS

5.1 The Sub-Committee on relief measures under the chairmanship of the Ibadan Municipal Government Chairman, Alhaji (Chief) G. Kolawole Balogun after consultation with the Ibadan Municipal Government the owner of the market, recommended that:-

- (i) the Dugbe market be cleared of the debris arising from the collapse of the stalls and shops, and burnt foodstuffs etc.;
- (ii) dumping sites be provided for storing the debris at certain spots on the outskirts of the city;

- (iii) the victims be resettled temporarily at Apata Ganga and Ago Taylor at the sites proposed for market and motor park respectively by the Ibadan Municipal Government on the Abackute road pending the development of the Jericho site earmarked for settling the Dugbe Market traders to allow for the redevelopment of the market as a shopping centre.

5.2 The Committee accepted the recommendations above and further appealed to the Ibadan Municipal Government to accelerate action on the development of the Dugbe and the Jericho market sites. It also recommended that

- (i) the scheme be given every encouragement by the Federal and State Governments by giving the Ibadan Municipal Government necessary guarantee to raise loan to prosecute same.
- (ii) the Ibadan Municipal Government should accelerate action in completing the Sadija and the Orita Ikeruku shopping centres to ease the congestion on the street trading practice.

6. ACTION TAKEN OR BEING TAKEN ON THE RELIEF MEASURES

6.1 The Committee after consultations with appropriate Authorities and experts, coupled with visits to the sites agreed to the following resettlement work:

- (a) Clearing and grading the two sites.
- (b) Making modular designs for the sites which would include facilities for fire prevention and fighting appliances, police posts, refuse depots, access roads, water, electricity, two blocks of toilets, dispensary, market masters' office, health office unit, drainage and wall or wire fence.
- (c) Pegging the layout according to blocks of stalls.
- (d) allocating the stalls to the ascertained victims.
- (e) Appeal for donations in cash and kind to the Oyo State Government, the Relief Agency, other Government functionaries like Statutory Corporation and Agencies, Companies and firms to carry out the resettlement work.

6.2 The following methods of operations have been adopted to execute the work:

- (a) The Ibadan Metropolitan Planning Authority was requested to, and it did produce modular designs for the 7.042 hectares of land at Apata Ganga and 1.22 hectares of land at Ago Taylor which provide for 113 blocks of plots of stalls as follows.

	<u>Blocks</u>	<u>Plots/Stalls</u>
(i) Apata Ganga	97	1,940
(ii) Ago Taylor	16	320
	113	1,260

Copies of the design are attached.

(b) A task force of a corp of the Ibadan Municipal Government Engineer as chairman, two representatives of the State Ministry of Works and Housing who are civil and mechanical Engineers, the Engineer in charge of the 32 Engineering Maintenance Regiment N.A. at Ibadan, the Chief Executive Officer of the Ibadan Metropolitan Authority, the Chief Estate Officer of the Ibadan Municipal Government, the State Chief Fire Officer etc. and the representative of Water Corporation serving on the committee was appointed and charged with the responsibilities of clearing and grading the sites, constructing the access roads, providing the infrastructures described above and costing the scheme. The Force was empowered to liaise and cooperate with other Government Agencies prepared to help in the scheme. The Force has succeeded in

(a) costing the scheme as follows:

(i) Drainage - Apata	148,534.00
(ii) Fencing - Apata	34,305.25
(iii) Road - Apata	49,626.77
(iv) Stalls Erection Apata - 20 blocks of 2400 x 700	1,600,000.00
(v) Electrical & Installation - Apata	100,000.00
(vi) Water installations - Apata	50,000.00
(vii) Master evacuation Apata & Ago Taylor	40,000.00
(viii) Clearing Apata and Ago Taylor	11,000.00
(ix) Grading & Levelling - Apata	5,000.00
(x) Fire preventing installations - Apata	23,770.00
(xi) Installation of Water hydrants - Apata	3,572.00
(xii) Erection of Stalls and other Work at Ago Taylor	306,000.00
	N2,460,809.02

- (b) Clearing and grading the sites at a cost of over ₦40,000. They are now engaged in removing the top soil on the two sides at Apata Ganga site, draining the swampy area of the Ago Taylor site and constructing one of the access roads.
- (c) Securing one of the buildings acquired for the use of fire brigade.
- (d) The pegging of the stalls is expected to start as soon as the evacuation of top soil and other wastes from both sites is completed before the end of this month.

(e) Stall Plot Allocation

The sub-committee on Relief measures worked hard to ascertain the real victims of the disaster by working through the forms filled and returned by those affected. Needless to mention the various processes through which the forms passed before coming out with the 2,727 victims.

The committee provided guidelines for the sub-committee in allocating the available plots to the victims as follows:

- (i) All traders who lost their trading stalls as a result of the fire disaster and those others who will have to quit Dugbe as a result of the closure of the market will be allocated plots on which stalls could be erected at new sites on the principle of one man, one stall. Preference should be given to Ibadan Municipal Government allottees who were trading in their stalls before the fire disaster or were still occupying their stalls but have to move out of Dugbe as a result of the closure order.
- (ii) That claimants of suspicious identities should be disqualified.
- (iii) That all the victims approved for plot allocation should be physically present on the occasion of plot allocation.
- (iv) That any person applying for more than one stall should be allocated only one stall, and that if a man shared the stall at the old site with members of his family, such a person should be allocated only one stall.
- (v) All those allottee users who sustained no loss but have to be evacuated from the market to facilitate the removal of the debris and the redevelopment of the market should be provided for at the temporary sites.
- (vi) The 66 Tinkers at the market directed to be moved from the site by the State Executive Council as a result of the flood disaster committee's recommendation should be settled at the site.

The following schedule of allocations was consequently agreed upon:

No.	Traders in Group	No of Stalls Recommended	Block/Stalls Recommended
1.	Alawa, plastics etc. dealers	684	A & part of B
2.	Provisions dealers	202	Part of H at Apata Ganga
3.	Foodstuffs & Pepper grinder dealers	330	Ago Taylor
4(a)	Textiles - Ass Oke sellers	57	Ibuko Market
(b)	Textiles Clothings sellers	131	Part of Block B of Apata Ganga
5.	Electronics group	10	B "
6(a)	Hair dressing and plaiting group	20	B "
(b)	Cosmetics group	10	B "
7.	Tailoring and sewing materials group	10	B "
8.	Jewelleries group	22	B "
9.	Books and Stationery dealers	1	B "
10.	Patent Medicine Dealers	5	B "
11.	Leather work group	1	B "
12.	Food Sellers and drinks sellers	13	B "
13.	Meat, Fish and chicken(frozen) sellers	30	C "
14.	'Mundl' sellers	3 34	D "
15.	Tinkers	79	E "
16(a)	Building materials - Hardware dealers	133	F "
(b)	Paints Dealers	60	F
17.	Mattress Sellers	24	F
18.	Live-pouls Sellers	34	F
19.	Livestock "	5	F
20.	Herb Sellers	8	F
21.	Pot, broom & Basket sellers	17	F
22.	Household Utensils Group	12	G

Subject to the completion of the clearing of the sites, it has been decided to allocate the plots before the end of March this year.

7. FINANCING THE RESETTLEMENT WORK

7.1 It being a newly created body under section 5 of the National Emergency Relief Agency Decree No. 48 of 8th September 1976 without a working capital or any financial backing, the State Committee finds it exceedingly difficult to prosecute the resettlement scheme with the despatch demanded by the disaster. Thus as could be observed from paragraph 6.2(b) 1 - 14 above, not more than 10% of the work scheduled has been accomplished. In fact and indeed, that which had been carried out was as a result of the activities of the Appeal Sub-Committee under my chairmanship. The Sub-Committee paid visits to several commercial and industrial and other establishments to solicit support for the scheme in cash and in kind as a result of which the following responses have been received:

CASH DONATIONS:
NAME/ORGANISATION

AMOUNT

(i) Messrs. Lister Nigeria Ltd.	N2,000.00
(ii) Messrs. Banjoko & Sons Ltd.	N1,500.00
(iii) The DAVE Engineering Co.	N1,000.00
(iv) Niger Match Company Ltd.	N2,000.00
(v) Khalil and Hawali Ltd. (Manufacturers of Tulear Plastics)	N1,000.00
	<u>N7,500.00</u>

LABOUR AND EQUIPMENT:
FIRM/ESTABLISHMENT

EQUIPMENT

(i) Messrs. Solel Boneh Cons. Co.	Clearing equipments and operators
(ii) Messrs. Strabag Bau Ag. Cons. Co.	Grading equipment and operators
(iii) Ibadan Municipal Government	Tipppers, clearing, grading and evacuation, equipments and operators
(iv) Ibadan Metropolitan Planning Authority	Tipppers, clearing, grading and evacuation equipments and operators
(v) Messrs. Oasis Nigeria Ltd.	Tipppers and drivers to evacuate top soil and related wastes
(vi) Messrs. Nigeria Concrete Industries Ltd.	Culvert rings and Poles
(vii) Nigerian Concrete Blocks Industries Ltd.	2,000 blocks
(viii) Boodaomo Construction Co.	Pail loader and operator
(ix) Messrs. Abdulai and Awomolo	Pail loader, tipper and operators
(x) 32 Engineering Maintenance Regiment, Nigeria Army	Pail loader, operators and general labour

No better response could be expected in view of the recent generous response to the Ogunpa Flood Relief Fund Appeal of June to October 1978. Besides the N3,772.57 spent out of the cash donations, the work done on the sites has been carried out largely by officials of State Government, Nigerian Army, Ibadan Municipal Government, Ibadan Metropolitan Authority withdrawn from their normal assignments inspite of the provisions of section 6(2) of the Decree which oblige the Agency to provide transport facilities to field staff and adequate location for relief supplies etc. The latest letter Ref. No. NERA/RE/2/S.1/SEC/66 of 19th February, 1979 by Mr. I. Akade, Permanent Secretary, Cabinet Office (N.E.R. A. Division) rules out the possibility of financial assistance or perhaps assistance in kind with which to carry out the committee's work.

7.2 Being thus financially handicapped, the Committee has resolved to curtail its programme to what its meagre resources could cover. The two sites shall be cleared and laid out into plots which shall be allocated to the victims as scheduled above. It will not relent in its efforts for appeals for funds to provide other basic infrastructures like drains, refuse depots and water.

The Committee after a careful consideration of the effects of the decision of the Agency on the programme at its meeting of the 7th March, 1979, has resolved that the Agency be appealed to to reconsider its decision conveyed in your letter not to grant aid such disaster. It is the considered view of the committee that such a disaster deserves equal if not greater consideration like the flood disaster. A sum of about ₦50,000 is required to provide the basic infrastructures so as to evacuate the traders from the debris and stinking Dugbe market in the interest of public health.

J. A. Woye
(J. A. Woye)
CHAIRMAN

Oyo State Emergency Relief Committee;
&
Permanent Secretary,
Ministry of Local Government
& Information.

A.S.(GXA)

Submitted Pages 76 to 89 are hereby
for your ^{early} rec. action pls.

A.O.D

C: R.

12/3/79

ARCHIVES OF OYS

91
SEC. (G & A)

Via

P.A.S. (G & A)

As a follow up to the progress report earlier submitted, the Chairman, Oyo State Emergency Relief Committee & Permanent Secretary, Ministry of Local Government and Information writes vide page 76 to submit the First Report of the activities of the State Emergency Relief Committee on the Dugbe market Disaster. The report which is rendered to the Chief Coordinator, NEPA, Lagos is endorsed to this office. The report which is rendered along the line of the earlier one on pp. 14 - 19 highlights the causes of the fire, what aggravated the fire. Besides, efforts put forth by the State Fire Brigade and Water Corporation respectively to put out the fire are highlighted.

2. In order to identify the extent of damage about ten thousand claims forms were distributed to the victims for filling. Out of ^{this} ~~these~~ number, six hundred were collected from among which only two thousand seven hundred and thirty seven were returned duly completed. These are broken down into (a) I.M.G. Allottees - 891 (b) Sub-Tenants - 1,846. The stalls of the meat sellers and a few other traders whose stalls were spared are left out of the estimated loss. These set of traders will of course have to be evacuated from the market where re-development exercises start. Up to date the total value of losses sustained amount to ₦5,098,345.00 made up of ₦5,080,276.00 in trade wares/goods destroyed and ₦18,069.00 as cost of I.M.G. shops/stalls burnt.

3. The Committee has agreed to clear the debris of the burnt down market to avoid the break out of an epidemic. As a temporary measure therefore, the victims are to be re-settled at Apata Ganga and Ago Taylor proposed market sites already acquired. The same has been laid out into plots after the production of the modular design of the sites.

These are to be allocated to the victims on the principle of one man one plot with special priority accorded to the I.M.G. allottees.

4. It is hoped that when a new market is developed preventive measures as suggested on pp. 81 - 3 would be taken into consideration. These include provision of necessary infrastructures; grouping of traders with identical wares together; allocation of stores made of fire-resistants to dealers in flammable goods.

5. How laudible would the fore-going points have been if accomplished but the Committee's hands are tied by non-availability of necessary funds. The resettlement exercise is therefore more of an imagination than a truism. The little which has been achieved by the Committee was possible through donations in cash amounting to ₦7,500.00 received from a few companies. Others who have contributed in no small measure to the quantifiable result of the Committee are the organisations who donated in kind for the execution of the resettlement program.

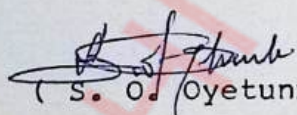
6. To make matters worse financially, a recent letter which the Committee received from the Headquarters of NERA in Lagos (P. 77) indicates that no financial assistance can be granted to the Committee because of the former's slim financial stature. Besides, its decision not to grant-aid market disaster cannot be reviewed until a better financial stand is achieved. The Committee in its meeting of 7th March, 1979 re-appealed to the Agency to reconsider its earlier decision and favour the Committee with at least ₦50,000.00 which will serve in providing infrastructures at the proposed market sites already acquired before the plots are allocated to the traders for development.

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7. The Committee has also appealed to the State Government to provide X on p.76 for financial assistance. This action will, according to the Chairman, enable the traders to be resettled on the temporary sites before the end of March, 1979.

8. Since the Committee has made it clear how handicapped it is with only a balance of ₦3,727.43 to its credit from the cash donations received from charitable organisations, you might wish to consider that the report be forwarded to the Permanent Secretary, Ministry of Finance and Economic Development as earlier suggested in para. 3 of page 61 for necessary advice as to what the Government has to give as financial assistance to the Committee. The Government appears to be the only hope at this moment because the desired assistance may not come early enough, if it would at all, from the NERA Headquarters. Besides, the Committee may find it difficult to obtain help from the public realising how well they supported the recent-past Ogunpa Flood Disaster.

9. The foregoing is humbly submitted for your kind consideration, please.


(S. O. Oyetunmbi)

A. S. (, G & A)

13th March, 1979.

10. Contrary to our expectation, the main report from the State's Emergency Relief Committee has not been addressed directly to either the S.M.G.&H.S. or the Military Administrator. Instead, the report has been addressed to N.E.R.A., Lagos and had only been endorsed to us to solicit our financial aid. It is, however, very pleasing to note that all the information required

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by us, including the full assessment of the loss and the cost of providing a suitable alternative market site for the displaced traders, have been provided.

11. Considering the urgency attached to the resettlement exercise, I feel we should be able to make a case for the Committee and commend their request for a sum of ₦50,000 to Government for consideration. As it is now common knowledge that Govt. financial situation is as at now nothing to write home about, I humbly recommend that Govt. should make available at least a sum of ₦25,000.00 to the Committee for urgent use. There is no gainsaying the fact that if such expenses are dodged now because of our present financial predicament, Govt. will be forced later to expend much more on curative health attention if epidemic raises its ugly head. A stitch in time saves nine, and the rains are knocking at our door.

Conf.
(Boye Jaiyeola),
P.A.S. (G & A),

13 March, 1979.

S.M.G & H.S.

Via P.S.O.M.A.

Please see the minutes on page 62. Their contents were conveyed to the Permanent Secretary, Ministry of Local Government and Information and we have now received pages 76 to 89. Those pages contain the comments of the Chairman of the Oyo State Emergency Relief Committee as well as the report of the Committee which was forwarded to the Chief Co-ordinator of the National Emergency Relief

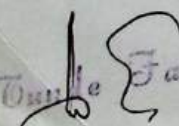
Agency in Lagos. The preceding minutes summarise the report.

2. The Chairman has made a request for a sum of ₦50,000 to enable his Committee complete the lay-out of the new area also that minimum basic infrastructure, of drains, electricity and water can be provided. With the new development that the Committee can no more expect money from the National Emergency Relief Agency on this matter, the Government of Oyo State may now have to carry the responsibility almost single handed so that the victims of the Dugbe fire disaster can have an easily resettlement. It is to this extent that I agree with the suggestion of P.A.S.(G & A) that this State Government should contribute a sum of ₦25,000 for the use of the State's Emergency Relief Committee.


(C.O. Olatunji)
Sec. (G. & A.)

14th March, 1979.

3. I support the recommendation that we provide ₦25,000. This, however, should come from the Plan. of works & housing vote under its Sub-Programme 082 (5) on p.228 of the 1978/79 Approved Estimates: a vote for the construction of modern markets in Ibadan, among other towns of the State. For the entire Plan period, 1975-80 there is a bulk provision of ₦5m for this project. The sum of ₦25,000 recommended will come from the sum of ₦100,000 approved for this year & thus prevent it from appearing as if we are distorting the Plan further by going outside it to provide for the Dugbe Resettlement Scheme. I feel PSMFED & PSMWH will liaise to provide the fund, if approved.


E. Faridini
As. PSOMA 15/3

PSM: A

I agree with your suggestion overleaf; but there are impediments. The PSM W & H shd. first of all be approached for his reaction on the proposal to take \$25,000 out of the note controlled by him for the purpose mentioned. Secondly, PSM F. E. shd. endeavour to make the cash available but I am doubtful of its feasibility this fin yr. in view of our desperate financial situation.

2. If PSM W & H can confirm that the notes will be available near April, I think that will make it more convenient for us to have it backed up with physical cash at that time.

3. Meanwhile, a reply shd. be sent to p. 76 that while his request is being pursued, efforts shd. be made to settle the fire victims in the temporary market sites, taking full advantage of all the assistance given to the Comtee as enumerated on p. 88, all of which will go a long way towards achieving the desired goals set out in the last sentence of p. 89.

15/3/79

PAS (GSA,
Hon Sec (GSA, 12/193)

M. see the att 9

15/3 give me suitable drafts.

SP/C.218/2/98

19 March, 1979.

Mr. J. A. Woye,
Permanent Secretary,
Ministry of Local Government
and Information,
Ibadan.

Dugbe Market Fire Disaster

p. 76
I wish to acknowledge, with thanks, the receipt of a copy of the First Report of the activities of the State Emergency Relief Committee, forwarded here under cover of your letter No. CE.856/1/227 of 9th March, 1979.

2. While the request contained in your letter under reference is being pursued from this end, efforts should be made to resettle, as a matter of urgency, the fire victims in the temporary market sites, taking full advantage of all the assistance given to the Committee as enumerated in the report, all of which, it is believed, will go a long way towards achieving the desired goals set out in the last sentence of the report.

See P. 138 of Vol. II



(B. Farotimi)
for Secretary to the Military
Government & Head of Service.

P.S. Orea,

via

SECCGA), the lab
19/3/29

I place as for your kind consideration
drafts of letters to the proving AI, new H &
F. & E. D. along the lines instructed at pp-35 & 36.

Boys Faiyeda
16/3

SP/C.218/2/99.

19 March, 1979

The Permanent Secretary,
Ministry of Works and Housing,
Ibadan.

Dugbe Market Fire Disaster

The Dugbe Market fire disaster is no longer news to you. That horrible incident has left its mark on the economy and social life of the entire residents of Ibadan, as over 8,000 traders are affected. In order to alleviate the sufferings of the fire victims, the Oyo State Emergency Relief Committee set to work immediately and alerted the National Emergency Relief Agency. The Committee had since been engaged in assessing the situation, the area of possible relief, as well as working out relief measures. Its first report to the National Emergency Relief Agency, Lagos, has been copied to this office.

2. Having painstakingly assessed the situation and worked out preventive measures for future occurrences of such a disaster, the Oyo State Emergency Relief Committee has made, inter alia, the following relief and resettlement proposals:-

- (i) The Dugbe market be cleared of the debris arising from the collapse of the stalls and shops, and burnt foodstuffs etc.;
- (ii) Dumping sites be provided for storing the debris at certain spots on the outskirts of the city;
- (iii) The victims be re-settled temporarily at Apata Ganga and Ago Taylor at the sites proposed for market and motor-park, respectively, by the Ibadan Municipal Government on the Abeokuta road, pending the development of the Jericho site earmarked for settling the Dugbe Market traders. This will allow for the re-development of the market as a shopping centre.

In order to effect the aforementioned proposals, the Committee, after due consultation with appropriate Authorities and experts, agreed to the following:-

- (a) Clearing and grading the two sites;
- (b) Making suitable designs for the sites which would include facilities for fire prevention and fighting appliances, police posts, refuse depots, access roads, water, electricity, two blocks of toilets, dispensary, market masters' office, health office unit, drainage and wall

or wire fence;

(c) Pegging the layout according to blocks of stalls;

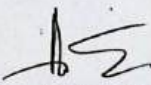
(d) Allocating the stalls to the ascertained victims;

and (e) Appeal for donations in cash and kind to the Oyo State Government, the Relief Agency, other Government functionaries like Statutory Corporations and Agencies, Companies and firms to carry out the resettlement work.

3. Unfortunately, the Committee is seriously financially handicapped as appeals for donations have not yielded appreciable results. In all, cash donations of N7,500 have so far been received by the Committee, and the rather gloomy situation has compelled the Committee to appeal for Government's financial assistance towards the resettlement exercise. The request has been duly considered here and a decision taken that, before the situation deteriorates further, Government should provide a sum of N25,000 for the resettlement works which should commence without delay.

4. In this connection, you are requested to liaise with the Ministry of Finance and Economic Development and make available the sum of N25,000 from the vote for the Construction of Modern Markets in Ibadan, etc. under your Ministry. During the outgoing financial year, 1978/79, a provision of N100,000 is approved under Sub-Programme 082(5) of your Ministry's Programme. In view of Government's present desperate financial situation and, since it is hoped that you will have a similar provision in the 1979/80 Budget, you should please confirm that you would make the vote available as soon as practicable from next April.

5. A copy of this letter goes to the Permanent Secretary, Ministry of Finance and Economic Development for information and necessary action.


(B. Farotimi),

for Secretary to the Military
Government and Head of Service.

Pls. See P. 132
in VL. II

Our Ref. No. SP/C.218/2/101

Office of the Military Administrator,
Agodi,
Ibadan.

19 March, 1979.

Copy to:-

The Permanent Secretary,
Ministry of Finance and Economic
Development,
Ibadan.

For your information and necessary action. This office is not unmindful of the desperate financial phase Government is passing through, but considering the seriousness of the situation described above, you should be kind enough to make the cash available as soon as possible from next April.

BE
(B. Farotimi),
for Secretary to the Military
Government and Head of Service.



CONFIDENTIAL

See P. 135

BE 20/3 *bn* *30/4* *with X/h-100* *Noted pls.*
AGD *C.P.*

102
29th March 79

The Honourable Commissioner,
Ministry of Local Government and Information,
Secretariat,
Ibadan.
Oyo State.

National Emergency Relief Agency Oyo State
Handling of Dugbe Fire Victims

It has been brought to our notice by the Ibadan Municipal Government that the N.E.R.A. Oyo State Committee has decided to allocate Apata-Ganga market plots to Dugbe fire disaster victims contrary to the normal practice which enables the I.M.G. to perform such function. It is our conviction that the I.M.G. as the rightful owner of his market should allocate its plots to its own tenants and not any other body.

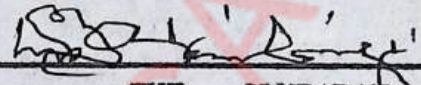
That the recent flood disaster victims were resettled by the I.M.G. e.g. cement dealers now resettled at Sango motor park market and plank sellers are to be resettled at Ogbere Akanran road in Ibadan.

The N.E.R.A. Oyo State Committee which handled the flood disaster victims in 1978 ^{recognises} the I.M.G. role in resettling the affected traders such as those mentioned above and that similar approach should be employed in the case of Dugbe market.

To this end, we implore the Honourable Administrator to direct the N.E.R.A. to hand over the aspect of allocating the plots to I.M.G. who by virtue of its functional authority and ownership should allocate the plots to its tenants and not to allow any other body or authority to determine who should be the tenants on such property which such body has no immediate or

future control.

However, we shall appreciate any meaningful guidelines or suggestions to aid the Ibadan Municipal Government in the allocation of plots exercise which is essentially a local matter which also deserves 'socio-cultural' handling by both the Ibadan Municipal Government and Ibadan Traditional Council.


THE OLUBADAN

Copy to:

1. Secretary to the Military Government, ✓
Office of the Military Administrator,
Ibadan.
2. The Chairman,
Ibadan Municipal Government,
Mapo-Hall,
Ibadan.
3. The Secretary,
Ibadan Municipal Government,
Mapo-Hall,
Ibadan.



Sir,

Above for your information.


THE OLUBADAN

A.S.(GxA)

Pages 102 to 103 above are hereby submitted
action pls. for your ne

ADD.
C. R.
3/4/79

SEC (G&A)

Via PAS (G&A)

May I invite your attention to PP.102-3 wherein His Highness the Olubadan of Ibadan writes to the Hon Commissioner for Local Government and Information and copy this office to indicate his surprise on the news that the N. E. R. A, Oyo State decides to allocate Apata - Ganga market plots to some of the recent Dughe market disaster victims. This, according to him is contrary to ^{the} principles which applied when Ogunpa flood victims were referred to the I.M.G. for re-settlement. He therefore calls for restraint on the part of the State Emergency Relief Committee in allocating the plots. Rather it should be devolved to the I.M.G. for necessary action.

2. Whatever the sources of the news to the Olubadan are not indicated in the letter for verification. No indication to that effect was given in Committee's first report submitted to this office earlier (PP. 76 - 89).

The report also indicated that the I.M.G. has all along been fully involved where necessary. It is not clear then what makes for the royal call?

3. Though a copy of the letter has been forwarded to the Commissioner, MLC&I, my ^{view} is that ~~copy~~ of the letter should be endorsed to the Permanent Secretary, Ministry of Local Government and Information who happens to be the Chairman, Oyo State Emergency Relief Committee.

[Signature]
(S. O. Oyetunmbi)

A. S. (G & A)

3rd April, 1979.

4. I feel Govt should not allow itself to be blackmailed in this matter. If we can solve the problems emanating from the Dughe fire disaster all alone, Govt would not have intervened. As of now, Govt has approved a sum of ₦25,000 to ~~start~~ the State Emergency Relief Committee for the purpose of resettling the victims. We should not fold our arms & allow we to mis-manage the lot of thousands of victims for reasons one can hardly know.

5. We should let the Com. for L & I know our feelings as well as give the go-ahead order to the State's Committee on which I.M.G. is well represented.
4/4/79

PAS (G 2A)

Meanwhile, let us ask for the
reaction of PS-MHGF to whom we
shd send a copy of the Olukedemi's
letter.

Chas Datus

4/18/79

AS (G 2A),

Plse enc for the PRAHAG's reaction.

CAF

4/4

ARCHIVES

106
SECRET

SP/C. 218/2/106

5th April, 1979.

The Permanent Secretary,
Ministry of Local Government and
Information,
Secretariat,
Ibadan.

National Emergency Relief Agency Oyo State:
Handling of Dugbe Fire Victims

I am directed ^{to} forward herewith photocopy of
letter dated 29th March, 1979, ~~from~~ His Highness, the
Olubadan of Ibadan and to ask for favour of your
reaction on the issue raised in the letter under
reference.

(S.O. Oyetunmbi)
for Secretary to the Military
Government and Head of Service.

ARCHIVED
-5 APR 1979
Sg

see PP 109-111
SECRET

10th April 79

Through

The Honourable Commissioner,
Ministry of Local Government and Information,
Secretariat,
Ibadan.
Oyo State.

To

The Administrator,
Office of the Military Administrator,
Ibadan.

National Emergency Relief Agency Oyo State
Handling of Dugbe Fire Victims

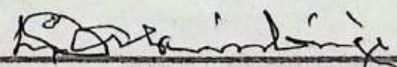
It has been brought to our notice by the Ibadan Municipal Government that the N.E.R.A. Oyo State Committee has decided to allocate Apata-Ganga market plots to Dugbe fire disaster victims contrary to the normal practice which enables the I.M.G. to perform such function. It is our conviction that the I.M.G. as the rightful owner of its market should allocate its plots to its own tenants and not any other body.

That the recent flood disaster victims were resettled by the I.M.G. e.g. cement dealers now resettled at Sango motor park market and plank sellers are to be resettled at Ogbere Akanran road in Ibadan.

The N.E.R.A. Oyo State Committee which handled the flood disaster victims in 1978 recognises the I.M.G. role in resettling the affected traders such as those mentioned above and that similar approach should be employed in the case of Dugbe market.

To this end, we implore the Honourable Administrator to direct the N.E.R.A. to hand over the aspect of allocating the plots to I.M.G., which by virtue of its functional authority and ownership should allocate the plots to its tenants and not to allow any body or authority to determine who should be tenants on such property which such body has no immediate or future control.

However, we shall appreciate any meaningful guidelines or suggestions to aid the Ibadan Municipal Government in the allocation of plots exercise which is essentially a local matter which also deserves 'socio-cultural' handling by both the Ibadan Municipal Government and Ibadan Traditional Council.


THE OLUBADAN

Copy to:

1. Chief S.O.Omitade,
Deputy Chairman & State Executive Council,
Commissioner for Works and Housing,
Secretariat,
Ibadan.
2. The Commissioner,
Ministry of Local Government and Information,
Secretariat,
Ibadan.
3. Secretary to the Military Government, ✓
Office of the Military Administrator,
Ibadan.
4. The Chairman,
Ibadan Municipal Government,
Mapo-Hill,
Ibadan.
5. The Secretary,
Ibadan Municipal Government,
Mapo-Hill,
Ibadan.



Sir,

Above for your information and necessary support, please.

[Signature]
THE OLUBADAN.

A.S.(GxA)

Pages 107 to 108 above are hereby submitted for your nec. action pls.

A.O.

11/4/79

PAS (GxA)

Pages 107-8 carries the same message as that on pp. 102-3 which has been endorsed to the PS, MLGA/ nre p-106 and therefore feel no further action is necessary pls.

[Signature]

AS (GxA)

11/4/79

AS (GxA)

[Signature] dispose suitably, please
11/4 P.A.



Ministry of Local Government
and Information



The Secretary to the Military Government
and Head of Service,
Office of the Military Administrator,
Agodi,
Ibadan.

National Emergency Relief Agency Oyo State:
Handling of Dugbe Fire Victims

With reference to your letter No.SP/C.218/2/106 of 5th April, 1979, I attach herewith a copy of the reply given to Alaiyeluwa, Oba Akinbiyi's letter by the Honourable Commissioner for Local Government and Information which is a precis of my submission to him on the subject matter above.

J. A. Woye
(J. A. Woye)
Permanent Secretary.

9th April, 1979.

Oba Alaiyeluwa D. T. Akinbiyi,
The Olubadan of Ibadan,
Olubadan's Palace,
Elekuro,
Ibadan.

Kabiyesi,

National Emergency Relief Agency Oyo State
Handling of Dugbe Fire Victims

I refer to your letter dated 29th March 1979 on the above subject. I had taken up the matter with the Chairman of the Oyo State Committee of the National Emergency Relief Agency (NERA) who commented as follows:

1. "The Oyo State Committee of the National Emergency Relief Agency post-dated the Flood Disaster, being inaugurated in December, 1978 as an off-shoot of the parent body set up under the Federal Government Decree No. 48 of 1976. It was saddled with the responsibility of carrying out any relief work in the State as may from time to time be directed by the National Relief Agency; and of placing at the disposal of the Agency all the necessary assistance that may enhance relief operations generally. Relief measures include providing resettlement measures.
2. The Committee is accountable to the National Emergency Relief Agency for the discharge of its functions under the decree. Accordingly, the relief work for the victims of the fire disaster which includes resettlement is the responsibility of the State Committee of NERA under section 8(1)b of the Decree. What is more, the Ag. Military Administrator of the state at the time that the Dugbe Fire Disaster broke out directed that all government action on this incident should be sent through the medium of the State Emergency Relief Committee.
3. In discharging its functions and duties the NERA committee co-opted all Government functionaries and authorities that were considered capable of rendering assistance. Among those co-opted are representatives of Ibadan Municipal Government including its Chairman, the Secretary, the Municipal Engineer, the Chief Estate and Valuation Officer, the Senior Treasurer, and the Engineer in charge of refuse work; the Ibadan Metropolitan Planning Authority including its Chairman, the Chief Executive Officer, the Nigerian Army Engineering Maintenance Depot and others. The Committee organised its operations, by appointing sub-committees comprising these representatives and other members of the committee. In fact, representatives of the Ibadan Municipal Government were appointed to serve on the sub-committee on Relief measures chaired by the Ibadan Municipal Government; while its Municipal Engineer was appointed the Chairman of the Task Force appointed to carry out the physical or engineering work on the sites proposed for re-settling the victims. The recommendations of these sub-committees formed the working bases for the Committee. Thus it would be observed that N.E.R.A. in the discharge of its functions ensured that all government functionaries or statutory bodies that could help to meet the emergency were consulted and are allowed full participation in the decision-making of the committee.

4. It is a fact that the Ibadan Municipal Government provided the committee with temporary sites where the victims are to be settled just as the I.M.A. helped in the designing of the area as well as provided plants and manpower in clearing and pegging the site, or the N.E.P.A. in providing mains to the sites, or the Water Corporation in providing water mains to the site, or the Nigerian Army in providing plants and manpower, or companies and individuals donating cash and kind necessary for the discharge of its functions.
5. The request that the I.M.G. should assume responsibility for resettling the victims on these sites had earlier been made by the Chairman of the I.M.G. during one of the meetings of the N.E.R.A. committed on the 29th of January, 1979, and he was told that the N.E.R.A. has sole responsibility for resettling the victims, but in so doing would continue to work in collaboration with the I.M.G.
- X/ 6. It is my contention that the letter by the Olubadan was motivated by the I.M.G.'s chairman following the N.E.R.A.'s refusal to concede to his Municipal Government control for the allocation of plots to the victims in accordance with its own will.
7. The Committee shall base the allocation of plots at the temporary sites on the basis of actual victims and not on any political or ethnic considerations. After all said and done, it was discovered that only 593 out of about 2,234 victims could be identified as known to be I.M.G. allottees. It is necessary to add that the assigning of relief work to the committee insulates it from political interference which could dislocate the Agency's efforts.
7. It is therefore my submission that if the Olubadan were briefed fully about the participation of the I.M.G. in the work of NERA he would not have agreed to be brought into the matter."

Kabiyesi, I hope the above comments by the Chairman of the State Committee of NERA are sufficiently explanatory. In view of this, I hope that you will accept the explanations in the belief that the NERA Committee will handle the allocation issue in a satisfactory manner.

Best wishes, Kabiyesi.

Yours faithfully,

(Sgd.) Dr. J. A. Atanda
Commissioner for Local Government
and Information.

A.S.(GxA)

Pages 106 to 111 above are hereby
submitted for your rec. action pls.

AOO
C: R
17/4/79

SMG & HS

PS O.M.A.

Via

Sec. (G & A)

Via

PAS (G & A)

20/4

Pages 109 - 11 humbly refer.

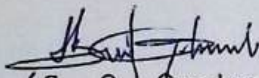
2. It is to be recalled that the receipt of pages 102-3 from the Olubadan led to the letter on page 106 which sought the opinion of the Permanent Secretary, Ministry of Local Government and Information and Chairman Oyo State N.E.R.A. on the allegations contained in the Kabiyesi's letter. It is in reply to the letter that pages 109 - 11 was forwarded to this office for information. Of these, pages 110-11 contain the reply to the Olubadan on the allegations raised in the earlier letter.

3. The letter which was signed by the Commissioner in the Ministry highlighted the formation of the state NERA and its activities since inception. It also comments on the efforts of the Agency since the occurrence of the Dugbe Market fire disaster. In its efforts to resettle the victims the Agency has involved every arm of the Local, State and Federal governments that are considered paramount to the execution of the relief operations. With this, the I.M.G. with its Agency - the IMPA - have been fully involved where and when necessary.

4. According to paragraph 5 of the letter the chairman of I.M.G. had one time made a request to allow the I.M.G. to handle the resettlement of the victims on the New sites. But the request was turned down on the understanding that it is only NERA that has the sole responsibility of resettling the victims though, this will still be done in collaboration with the I.M.G. From that point of note, paragraph 6 of the letter contends that the Kabiyesi's letter was a baby of the I.M.G. chairman who had failed to secure the earlier request made to the committee.

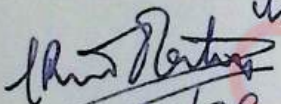
5. It is to be observed that a detailed and careful analysis of the total number of victims recorded indicate that only 593 out of about 2,234 are truly I.M.G. allottees. This erases any political, ethnic or whatever influences that would have beclouded the exercise had it not fallen under the NERA auspices. One may rightly infer that it is because of this loss of grip that led the I.M.G. chairman to embark on back-door campaign to regain his lost glory.

6. With the detailed explanation offered to the Olubadan in the letter under reference, my feeling is that the matter should be disposed of please.


(S. O. Oyetunmbi)
A.S. (G & A)

19th April, 1979.

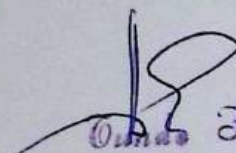
7. With the State Comm. for L.G. & I personally taking action, the matter may be regarded as having been disposed of, in a way. In passing, however, I hold the opinion that the exercise of allocating stalls should have been delegated to IMG by NERA, giving guidelines to the former. It is sure that the management and ownership of the market will ultimately be that of IMGs and as such, nothing should be done to alienate its interest on the issue.


20/4/79.

8. It seems to me that IMG wants to make a noise when it need not do so and involving H.H. Olubadan in it doesn't improve the situation. The composition of NERA's State Committee appears generous enough to the M.G., vide X/ p. 100. In the circumstance, the explanation given at p. 110-11 (by the Commissioner for L.G. & I) appears very

comprehensive and imprecise. We should not
do less than support same, pl.

9. Maybe, you 'll wish to have a
chat with the Ambassador over the issue,
i.e. H/ 102-3 which he endorsed to us.


Guido Farolini
As. PSOMA
20/4

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AS

with

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